SUPREME COURT OF THE STATE OF CONNECTICUT

S.C. 20802

STATE of CONNECTICUT v. WILLIE McFARLAND

REPLY BRIEF OF THE DEFENDANT-APPELLANT WITH ATTACHED APPENDIX

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1. TABLE OF CONTENTS

1.	TABI	LE OF	CONTENTS 2
2.	TABI	LE OF .	AUTHORITIES 4
3.	NOT	E CON	CERNING ABBREVIATIONS
4.	INTF	RODUC	TION
5.	RESI	PONSE	TO STATE'S COUNTERSTATEMENT OF FACTS
6.	ARG	UMEN'	Τ
	6A.	Prose	cuting McFarland for Two Murders 32 Years Later
		Violat	ted his State and Federal Due Process Protection
		Again	st Lengthy Prearrest Delay
		6A1.	McFarland's Federal Due Process Rights Were
			Violated by the Thirty-Two Year Delay in this
			Prosecution
		6A2.	The Trial Court Properly Concluded that
			McFarland's State Due Process Protection Against
			Lengthy Prearrest Delays is Greater than his
			Federal Protection in this Case 15
		6A3.	McFarland's State Due Process Rights Were
			Violated by the Thirty-Two Year Prearrest Delay.
	6B.	The T	rial Court Abused its Discretion when it Denied

		Multi	ple Requests for an In-Hospital Competency	
		Evalu	nation due to McFarland's Inability to Assist or	
		Partic	cipate in this Case	21
		6B1.	McFarland's Unwillingness to Cooperate with	
			Psychiatric Evaluations was, in Light of his	
			History, Not a Reason to find him Competent	22
	6C.	The T	Trial Court Abused its Discretion and Violated	
		McFa	rland's Rights to Due Process and to Present a	
		Defen	nse By Excluding Doyle's Statements Inculpating	
		Copel	and as one of the Murderers	24
		6C1.	The Trial Court Abused Its Discretion in Finding	ŗ
			Doyle's Statements too Unreliable to Admit Unde	er
			the Residual Hearsay Exception	25
		6C2.	The Exclusion of Doyle's Statements Harmed	
			McFarland's Defense	29
7.	CON	CLUSI	ON	31
8	TARI	E OF	CONTENTS TO APPENDIX	33

2. TABLE OF AUTHORITIES

A. Cases
Commonwealth v. Heilman, 867 A.2d 542 (Pa. Super. 2005), appeal
denied, 583 Pa. 669, 876 A.2d 393 (2005)
Commonwealth v. Logan, 519 Pa. 607, 549 A.2d 531 (Pa. 1988) 22
People v. Bracamontes, 12 Cal.5th 977, 507 P.3d 939 (Cal. 2022) 16
People v. Cordova, 62 Cal.4th 104, 358 P.3d 518 (2015) 16
People v. Nelson, 185 P.3d 49 (Cal. 2008)
People v. Smothers, 281 Cal.Rptr.3d 409 (Cal. 2021) 16
Skakel v. State, 295 Conn. 447, 991 A.2d 414 (2010)
State v. Aponte, 249 Conn. 735, 738 A.2d 117 (1999)
State v. Bennet, 324 Conn 744, 155 A.3d 188 (2017)
State v. Bigelow, 120 Conn. App. 632, 994 A.2d 204 (2010) 22
State v. Burton, 191 Conn. App. 808, 216 A.3d 734, cert. denied, 333
Conn. 927, 217 A.3d 995 (2019)
State v. Campbell, 328 Conn. 444, 180 A.3d 882 (2018)
State v. Dort, 315 Conn. 151, 106 A.3d 277 (2014)
State v. Faison, 112 Conn. App. 373, 962 A.2d 860 (2009) 26
State v. Fullerwood, 193 Conn. 238, 476 A.2d 550 (1984) 25
State v. Geisler, 222 Conn. 672, 610 A.3d 1225 (1992) 15, 16
State v. Glen S, 207 Conn. App. 56, 261 A.3d 805, cert denied 340
Conn. 909, 264 A.3d 577 (2021)
State v. Hines, 165 Conn. App. 1, 138 A.3d 994, cert. denied 321 Conn.
920, 137 A.3d 764 (2016)
State v. Johnson, 22 Conn. App. 477, 578 A.2d 1085 (1990) 22
State v. Jordan, 151 Conn. App. 1, 92 A.3d 1032, cert. denied 314
Conn. 909, 100 A.3d 402 (2014)
State v. Keen, 14 Wn. App. 2d 1068, 2020 WL 6281525 (2020) 19

State v. Morrill, 197 Conn. 507, 498 A.2d 76 (1985)	13
State v. Norris, 213 Conn. App. 253, 277 A.3d 389, cert. denied, 345	
Conn. 910, 283 A.3d 980 (2022)	23
State v. Oppelt, 172 Wn.2d 285, 257 P.3d 653 (2011)	16
State v. Police, 343 Conn. 274, 273 A.3d (2022)	30
State v. Roger B, 297 Conn. 607, 999 A.2d 752 (2010)	13
State v. Shifflett, 199 Conn. 718, 508 A.2d 748 (1986)	28
State v. Watson, 285 Neb. 497, 827 N.W.2d 507 (2013) 20,	29
<i>United State v. Jackson</i> , 549 F.3d 963 (5 th Cir. 2008)	14
United States v. Abdush-Shakur, 465 F.3d 458 (10 th Cir. 2006)	14
United States v. Barragan, 752 Fed Appx. 799 (11th Cir. 2018)	14
United States v. Beckett, 208 F.3d 140 (3 rd Cir. 2000)	14
United States v. Cornielle, 171 F.3d 748 (2 nd Cir. 1999)	14
United States v. Crooks, 766 F.2d 7 (1st Cir. 1985)	14
United States v. Gross, 165 F. Supp. 2d 372 (E.D.N.Y. 2001)	19
United States v. Hoo, 825 F.2d 667 (2 nd Cir. 1987)	14
United States v. Izizarry-Colon, 848 F.3d 61 (1st Cir. 2017)	14
<i>United States v. Jackson</i> , 446 F.3d 847 (8 th Cir. 2006)	14
United States v. Lively, 852 F.3d 549 (6th Cir. 2017)	14
United States v. Lovasco, 431 U.S. 783 (1977) 13,	19
United States v. Marion, 404 U.S. 307 (1971)	13
United States v. Mills, 925 F.2d 455 (DC Cir. 1991), vacated other	
grounds, 964 F.2d 1186 (DC Cir. 1992)	14
United States v. Sabath, 990 F. Supp. 1007 (N.D. Ill. 1998)	19
$United\ States\ v.\ Santiago,\ 987\ F. Supp.2d\ 465\ (S.D.\ NY\ 2013)\ \dots\ 14,\ Theorem \ 2013)$	19,
	29
B. Connecticut and Federal Statutes	
General Statutes § 53a-157	26

C.	Other Authorities
Capla	n, Better Never Than Late: Pre-Arrest Delay as a Violation of Due
	<i>Process</i> , 1978 DUKE L.J. 1041 (1978)
Clark	, A Circuit Split on the Proper Standard for Pre-Indictment Delay
	with Governmental Negligence, 50 CUMB. L. REV. 529 (2019-20)
Clear	y, Pre-Indictment Delay: Establishing a Fairer Approach Based on
	United States v. Marion and United States v. Lovasco, 78
	TEMPLE L. REV. 1049 (2005)
Code	of Evidence § 8-9
DuBo	sar, Pre-Accusation Delay: An Issue Ripe for Adjudication by the
	United States Supreme Court, 40 FLA. St. U. L. Rev. 659 (2013)
Rang,	The Waiting Game: How Preindictment Delay Threatens Due
	Process and Fair Trials, 66 S.D. L. REV. 143 (2021) 17

3. NOTE CONCERNING ABBREVIATIONS

Appellant's Brief Br:[page]
Clerk's Appendix
Exhibits Ex:[number]
Motion Exhibits
State's Brief
Transcript [date]T[page]
Transcriptions of the portions of Ex. 67 and 73 played in court Transcriptions of the portions of Ex. 67 and 73 played in court

4. INTRODUCTION

This case is unprecedented in Connecticut. Willie McFarland (McFarland) was arrested in 2019 for two murders committed in 1987 – 32 years earlier. This is the longest pre-arrest delay in Connecticut history. The gap in the next-closest case, *State v. Skakel*, 276 Conn. 633 (2006), was 24 years.

McFarland asks this Court to find that his state and federal due process rights were violated. This Court should join the Second Circuit in broadly considering what sort of conduct would cause prejudicial pre-indictment delay to violate the Due Process Clause. It should follow the Fourth and Ninth Circuits in applying a balancing test under the federal constitution which would weigh the State's reasons for delay against the prejudice caused by the defense.

In the alternative, this Court should adopt a balancing test under our state constitution for the reasons described by Judge Vitale and the additional reasons set forth in this brief.

Under a properly applied balancing test, McFarland's rights were violated. The State knew in 1996-97 that McFarland's statements were not enough to charge him. As it wrote, it *needed* more. Any prosecution would turn on DNA evidence. Meanwhile the defense case would turn on witness testimony that was inherently likely to erode or disappear over time as memories fade and witnesses pass away. The resulting asymmetrical effect was predictable, highly prejudicial, and creates a risk of a wrongful conviction because McFarland can no longer properly challenge the State's case.

The State responds that its delays were justified by its need to investigate further and that McFarland was not prejudiced because the statements of a now-deceased witness (Doyle), which said two

different people killed the victims, were properly excluded from evidence. The State objects to the trial court's use of a test balancing the State's reasons for delay against the prejudice to the defendant under the state constitution.

This case is also unprecedented because McFarland was convicted of two counts of murder and sentenced to 120 years without having a single substantive conversation with defense counsel for two years before trial; without having a single substantive conversation with the trial court; and without ever appearing in the courtroom in the jury's presence.

His attorneys' pleas for an in-hospital psychiatric evaluation, focused on McFarland's ability to communicate with counsel, were denied. The trial court concluded that McFarland was able to assist in his defense and chose not to do so. It rejected counsels' arguments that McFarland's long-held delusions precluded him from doing so.

The State contends that the trial court was within its discretion to deny an in-hospital evaluation and to conclude that McFarland was able to cooperate with counsel but had chosen not to do so for two years.

Finally, the trial court also precluded the defense from offering Doyle's statements identifying two different culprits under the residual hearsay rule. The State contends her statements were unreliable, and that McFarland as not harmed by their exclusion. McFarland urges this Court to more liberally interpret the residual hearsay rule in long-delayed cases to protect the defendant's rights.

5. RESPONSE TO STATE'S COUNTERSTATEMENT OF FACTS

The State's factual statement mis-describes or omits critical details about the crime scene and the investigation. Compare Br:11-21; SBr:10-18. Those details reveal where McFarland and Doyle's statements are consistent with the crime scene, where they are inconsistent, and where they cannot be corroborated.

The State does not mention the sticks of butter or the pizza box containing slices found at the crime scene. Br:11. The pizza conflicts with McFarland's claim that he melted some butter in a black frying pan because he was hungry. T73:52; see T73:5, 20-21, 50-52, 101-102. The melted butter was in a silvery square baking pan, not in a black frying pan. 11/14/22T79.

McFarland claimed the butter was used to sexually assault Greg, the younger victim. See 11/14/22T73:6. Doyle said that the butter was used to torture both victims by melting hot butter on the stove, dripping it on them, and forcing them to drink it. Ex:C(ID); Ex:I(ID). The medical examiner could neither confirm nor refute either version given the condition the bodies were found in. See SBr:14, n. 3.

The State writes that "both victims' hands and feet had been bound with electric cord". SBr:11. The victims had been bound with a mixture of black telephone cord and yellow-gold cord or wire. Br:12. McFarland only said that had been bound with telephone cord. T73:43. Doyle, conversely, knew that the victims had been bound with telephone cord and wire. Ex:C(ID); Ex:I(ID).

The State writes that "Fred Harris' pants were unbuttoned." SBr:11. Fred was wearing blue pants with a black check pattern, that had been partially unfastened. Br:12. McFarland said Fred was

wearing blue jeans. T73:8, 46, 100. The State describes Greg as naked, but for a white t-shirt. SBr:11. McFarland said that Greg was wearing grey sweatpants. T73:8, 47.

The State does not mention the red and black rug the victims were found on. McFarland wrongly described the victims lying on a green or blue green rug. T73:44, 99.

The State does not mention that neighbors told police at the time that they had seen Fred and Greg Harris on Saturday the 22nd, and Sunday the 23rd – while McFarland was incarcerated and could not have committed the murders. Br:12.

The State does not discuss the police investigation regarding Copeland, who Doyle said killed the victims. See Br:12-15; Sbr:15 n.5. It only mentions that Copeland's DNA was not found when it was finally tested in 2019. See SBr:16 n.5.

In discussing McFarland's 1996-97 statements to police, the State focuses on what McFarland said that was consistent with the crime scene. SBr:12-14. It ignores what McFarland said that was inconsistent – details he should have known if he were the culprit. Br:15-17. The State does not discuss what Doyle said that was consistent.

The State did not arrest McFarland based on his statements. It asserted that its "delay in arresting Willie McFarland is justified because the State needed to obtain more evidence to corroborate his confession:" CA:52, 53. It is not clear what "more evidence" the State looked for in 1996-97. The State did not seek McFarland's DNA for 10 years.

The State's brief elides the three year delay between police collecting McFarland's DNA and first testing it. Compare Br:17; SBr:16-17. The 2009 DNA test eliminated McFarland as a contributor

to any of the items recovered at the scene. Br:17; SB: 17.

Another ten years passed. In one test performed 32 years after the murders, the State Laboratory found a four-person mixture of DNA in a work glove at the scene from which McFarland could not be eliminated. 11/1722T149, 153-55, 166-69. Br:18-19; SBr. 17. The State does not comment on the size of the sample – 15 cells-worth of DNA. 11/17/22T167. Nor does it note that three subsequent tests of the interior of the glove could not confirm this result. See 11/8/22T115-16, 117-18; 11/8/22MEx:DD, EE; Ex96, 97. There was an unknown fourth contributor to that mixture. 11/17/22T172.

The State's summary also does not discuss McFarland's mental health history, putting his deteriorating ability to cooperate with counsel and his long-standing belief that this investigation was based on evidence fabricated in retaliation for a lawsuit into the context of the delayed prosecution. See Br:17, 18, 19-20. This timeline is important both to how McFarland was prejudiced by the 32 year delay in arresting him, and in the depth of his delusional belief that a non-existent civil case caused the State to create false evidence against him and protected him from prosecution.

6. ARGUMENT

6A. Prosecuting McFarland for Two Murders 32 Years Later Violated his State and Federal Due Process Protection Against Lengthy Prearrest Delay.

The thirty-two year gap between the murders and McFarland's arrest is unique in Connecticut. McFarland challenged the trial court's denial of his motion to dismiss under the federal constitution and has

asked this Court to reconsider its decisions in $State\ v.\ Roger\ B$, 297 Conn. 607, 614 (2010) (4½ year delay) and $State\ v.\ Morrill$, 197 Conn. 507 (1985) (13 months).

The trial court found that McFarland's state constitutional rights were broader than his federal constitutional rights and applied a balancing test. The State challenges that ruling. McFarland agrees that a balancing test is appropriate but challenges the trial court's application of the balancing test it created.

6A1. McFarland's Federal Due Process Rights Were Violated by the Thirty-Two Year Delay in this Prosecution.

Under the federal standard as interpreted by *Roger B*:614, "the defendant must show both that actual substantial prejudice resulted from the delay and that the reasons for the delay were wholly unjustifiable, as where the state seeks to gain a tactical advantage over the defendant". CA:62. The State's "delay in arresting Willie McFarland is justified because the State needed to obtain more evidence to corroborate his confession," the trial court concluded. CA:52. The State agrees with the trial court and rejects any challenge to *Roger B* and *Morrill* or request to adopt a balancing test. SBr:26-31.

The majority of federal circuits and state courts interpret *United States v. Marion*, 404 U.S. 307, 322 (1971) (3 years) and *United States v. Lovasco*, 431 U.S. 783 (1977) (18 months) to conclude that a defendant must show both that actual prejudice resulted from the delayed prosecution and that the reasons for the delay were wholly unjustifiable in order to show a violation of their federal due process rights.

However, none of the federal cases the State relies upon (SBr:28-29), involve a delay longer than 5 years between crime and arrest. See *United States v. Crooks*, 766 F.2d 7 (1st Cir. 1985) (3½ years); *United States v. Izizarry-Colon*, 848 F.3d 61 (1st Cir. 2017) (5 yrs); *United States v. Cornielle*, 171 F.3d 748 (2nd Cir. 1999) (4 yrs); *United States v. Hoo*, 825 F.2d 667 (2nd Cir. 1987) (3 yrs); *United States v. Beckett*, 208 F.3d 140 (3nd Cir. 2000) (9 months); *United States v. Jackson*, 549 F.3d 963 (5th Cir. 2008) (4½ yrs); *United States v. Lively*, 852 F.3d 549 (6th Cir. 2017); *United States v. Jackson*, 446 F.3d 847 (8th Cir. 2006) (3½ yrs); *United States v. Abdush-Shakur*, 465 F.3d 458 (10th Cir. 2006) (16 months); *United States v. Mills*, 925 F.2d 455 (DC Cir. 1991), vacated other grounds, 964 F.2d 1186 (DC Cir. 1992) (5 months). The length of the delay is unclear in *United States v. Barragan*, 752 Fed Appx. 799 (11th Cir. 2018).

These are not cases where courts have had to consider decadeslong delays and issues of investigative negligence or severe prejudice in light of those delays.

A rigid motives test is inappropriate. As noted in *United States* v. Santiago, 987 F.Supp.2d 465, 490 (S.D. NY 2013) (5 yrs), the Second Circuit "has used a variety of formulations to describe (in general terms) what sort of conduct would cause prejudicial pre-indictment delay to violate the Due Process Clause" ranging from "an intentional device to gain [a] tactical advantage over the accused" to "unjustifiable government conduct" to "so unfair as to violate fundamental concepts of fair play and decency". "Inadvertent" delay is not enough. *Id*.

McFarland asks this Court to overturn *Roger B* and *Morrill* and join the Second Circuit, the Fourth and Ninth Circuits, and fifteen states in rejecting a rigid improper-motive test. See *United States v. Ray*, 578 F.3d 184, 199-202 (2nd Cir. 2009) (15 yrs between conviction

and sentencing) (prosecutorial negligence sufficient to violate due process). McFarland asks this Court to adopt a balancing test under the federal constitution.

The situation in this case was unimaginable when *Marion* and *Lovasco* were decided and calls for a more flexible standard. For the reasons set forth *infra*, Section 6A2, this Court should adopt a balancing test under the federal constitution.

6A2. The Trial Court Properly Concluded that McFarland's State Due Process Protection Against Lengthy Prearrest Delays is Greater than his Federal Protection in this Case.

The State asks this Court to overturn Judge Vitale's ruling that the Connecticut constitution provides greater protection against prearrest delays than the federal constitution. SBr:31-35. The trial court balanced the justification for the delay against any attendant prejudice. CA:64. McFarland supports the trial court's ruling, but challenges its application of the balancing test.

In addition to the conclusions reached by Judge Vitale in his *State v. Geisler*, 222 Conn. 672 (1992) analysis, CA:66-69, the federal cases cited by the State can be distinguished for the reasons set forth above.

At some point, the damage to the defense case inevitably caused by the passage of time makes it impossible for the defense to explain or contradict the State's DNA evidence with, for example, innocent access to a co-worker's work glove, and with eyewitness testimony that someone else killed the victims. Even if the State has no improper motive, a point may be reached where trying the defendant on a decades-old case violates fundamental concepts of fair play and

decency.

As to sister-state cases, the State cites *People v. Nelson*, 185 P.3d 49 (Cal. 2008) (26 yrs) and *People v. Smothers*, 281 Cal.Rptr.3d 409 (Cal. 2021) (33 yrs) where defendants challenged decades-old prosecutions based on DNA evidence. SBr: 39-40. See also *People v. Bracamontes*, 12 Cal.5th 977, 507 P.3d 939 (Cal. 2022) (22 yr delay) (minimal effect on defendant's ability to litigate his case); *People v. Cordova*, 62 Cal. 4th 104, 358 P.3d 518 (2015) (23 yr delay) (no reason exists to believe deceased witnesses would have supplied exonerating evidence).

California's decisions support adopting a balancing test. Under California law, a defendant's state constitutional due process right:

protects a criminal defendant's interest in fair adjudication by preventing unjustified delays that weaken the defense through the dimming of memories, the death or disappearance of witnesses, and the loss or destruction of material physical evidence. * * *A defendant seeking to dismiss a charge on this ground must demonstrate prejudice arising from the delay. The prosecution may offer justification for the delay, and the court considering a motion to dismiss balances the harm to the defendant against the justification for the delay.

(internal citations and quotation marks omitted) *Bracamontes*:948 citing *Nelson*:54. See also *Smothers*:429; *State v. Oppelt*, 172 Wn.2d 285, 292-93, 257 P.3d 653 (2011) (6 yrs). Both negligent and purposeful delays are relevant, but a greater showing of prejudice is required if the delay was merely negligent. *Bracamontes*:949.

As to policy considerations under *Geisler*, the trial court noted DuBosar, *Pre-Accusation Delay: An Issue Ripe for Adjudication by the*

United States Supreme Court, 40 FLA. St. U. L. Rev. 659 (2013). CA:70 n.18. Other commentators have long been critical of the Lovasco/Marion framework because of the prejudice to defendants. See e.g. Rang, The Waiting Game: How Preindictment Delay Threatens Due Process and Fair Trials, 66 S.D. L. Rev. 143 (2021); Clark, A Circuit Split on the Proper Standard for Pre-Indictment Delay with Governmental Negligence, 50 CUMB. L. Rev. 529 (2019-20); Cleary, Pre-Indictment Delay: Establishing a Fairer Approach Based on United States v. Marion and United States v. Lovasco, 78 Temple L. Rev. 1049 (2005); Caplan, Better Never Than Late: Pre-Arrest Delay as a Violation of Due Process, 1978 DUKE L.J. 1041 (1978).

The State argues that it should be allowed "unlimited time" to prosecute a murder case. Sbr: 35 Under its standard, it may prosecute a murder defendant at any time regardless of how much exculpatory defense evidence has been lost. At some point the asymmetry between the State's forensic evidence and the lost defense evidence risks a wrongful conviction.

Here, the State was concerned about proceeding with a weak case based on McFarland's statements. It should have known that delays to test for DNA would only be to its advantage. An inculpatory result, even a weak one, would strengthen its case; the defense would be forced to rely on witnesses who might die, or their memory dim, in the meantime. The defense might no longer be able to explain the DNA result as a product of innocent access; ask that other suspects be tested to show that they too cannot be excluded from the result; or contend that the weak result was an aberration in light of evidence of another culprit.

The State waited 13 years to first test McFarland's DNA. When that result was exculpatory, it waited another ten years to test again.

Had that test not yielded an inculpatory result, the State could have tested again, and again, with evolving DNA tests until it got the result it wanted, or exhausted the crime scene material. Meanwhile, McFarland's witnesses were dying. That is not consistent with due process.

If the passage of time is a two-edged sword which can weaken the prosecution case, SBr:35, this a reason *for* a balancing test, in which the trial court can consider how the passage of time affected both the prosecution and the defense.

The State's challenge to the trial court's ruling should be rejected.

6A3. McFarland's State Due Process Rights Were Violated by the Thirty-Two Year Prearrest Delay.

Under a properly applied balancing test, even if the State did not have an improper motive, investigative delay cannot go on forever without consideration of its effects on the defense case.

Doyle was dead. Hankins, who Doyle said helped Copeland murder the victims, was dead; his DNA could not be tested to see if he also could not be excluded from the four-person mixture and was as good if not a better match to the mixture. The victims' neighbors could no longer remember having seen the victims alive hours after McFarland had been arrested. All that was left were their statements.

McFarland himself had become uncooperative with defense counsel and could not help them explain why he made the 1996-97 statements and how he knew the few accurate details he provided. See Br:34-35.

The State attacked Doyle's credibility and argued that

McFarland was not harmed by her death. SBr:37. Her statements, inadmissible as hearsay, would never be heard by the jurors.

For the same reasons that the State argues that McFarland's statements should be credited, and support a finding of harmless error, Doyle's statements are equally credible. Both McFarland and Doyle changed their accounts of the murders over time. Both made statements that were inconsistent with their prior statements and with the crime scene. Both made statements which included details that were not public and should only have been known by the perpetrator or one present. The credibility of McFarland and Doyle's statements should not be measured by different standards.

An argument that a defendant is not prejudiced where a missing witness' testimony partly conflicts with other evidence is "absurd". Santiago:485. "Nothing in Marion/Lovasco requires that evidence be entirely one-sided before its loss can be considered prejudicial". Id. Statements that are partial inconsistent is normal grist for a jury's mill.

Santiago:486 concluded that the missing witness in that case was not merely a potential defense witness who might have something relevant to say, he might well be the entire defense case. See also State v. Keen, 2020 WL 6281525 (Wn. App. 2020) (9 yrs) (unpublished) (dismissed for staleness where unavailable defense witnesses were present during incident); United States v. Gross, 165 F.Supp.2d 372, 376 (E.D.N.Y. 2001) (9 yrs) (investigative delay rejected where only "intermittent and sporadic activity" for several years; "large gaps of time with no case activity whatsoever"); United States v. Sabath, 990 F.Supp. 1007, 1013 (N.D. Ill. 1998) (4 yrs) (prosecution investigation complete 4 years earlier, defense witness present during incident had died).

Doyle was the heart of McFarland's case. Had she lived, the jury could have assessed the credibility of her conflicting statements, just as it weighed the conflicts in McFarland's statement. Her death caused a due process violation in this case.

The State argued that the absence of physical evidence inculpating Copeland shows that McFarland was not prejudiced. SBr:38. The State waited 31 years to test Copeland's DNA. 11/8/22T112-13. Hankins' DNA was never obtained before his death. All the while, the DNA on items collected at the crime scene was degrading. "In DNA as in other areas, an absence of evidence is not evidence of absence." *Commonwealth v. Heilman*, 867 A.2d 542, 547 (Pa. Super. 2005), appeal denied, 876 A.2d 393 (Pa. 2005). The absence of an inculpatory DNA result does not mean that Copeland and Hankins were not the actual culprits in this case and that McFarland was not prejudiced by being unable to test Copeland earlier, or to test Hankins at all.

The state also mentions *State v. Watson*, 827 N.W.2d 507 (Neb. 2013). The Nebraska court mitigated the harm to Watson – although some witnesses were no longer available due to the intervening three decades, the trial court allowed the defense to read into the record police reports about eleven witnesses interviewed shortly after the murder. See also *Santiago*:487 (to ameliorate the impact of missing witness' unavailability, prosecution offered defense the option of introducing all of the witness' statements). As discussed *infra*, if a long-delayed prosecution is permitted, then the trial court should liberally permit the defense to introduce sworn statements from witnesses who died in the intervening decades.

As discussed in his brief, and herein, under a properly applied

balancing test, McFarland's state due process rights were violated. His motion to dismiss should have been granted.

6B. The Trial Court Abused its Discretion when it Denied Multiple Requests for an In-Hospital Competency Evaluation due to McFarland's Inability to Assist or Participate in this Case.

McFarland had a long history of mental illness. Since 2006, he believed that this criminal proceeding was based on falsified evidence and was retaliation for a civil suit that he claimed he had brought against the state. See Br:36 n.9 (discussing McFarland's many references to the lawsuit from at least 2006 to the trial). He refused to work with any defense attorney during this case, believing they were agents of the State working against him. 5/6/21MEx:2. He only met once with defense counsel two years before trial – otherwise refusing visits.

There is no indication that McFarland could assist in his own defense. He would not look at police reports or use a law book on his own. 5/6/21MEx:2. He could not consult with his lawyer with a reasonable degree of rational understanding. He did not have a factual understanding of the proceedings against him.

McFarland refused to answer questions or listen to the trial judges' colloquies. He believed that the charges were "gonna disappear when I deal with the media and the grand jury". When asked to describe the potential penalties if he were convicted, Mr. McFarland replied, "nothing happens, I ain't gonna be guilty." 5/6/21MEx:1.

McFarland was not competent – the same rigid thinking and inability to discuss his legal issues with evaluators without becoming

upset or seeming to believe that his evaluators were part of a conspiracy against him, 5/6/21T9, kept him from being able to participate in his own defense.

The trial court abused its discretion by not sending McFarland back for an in-hospital evaluation specifically to determine whether he could assist in his own defense. In an in-patient setting evaluators could observe him and question him about his ability to assist in his own defense over time and in different ways.

6B1. McFarland's Unwillingness to Cooperate with Psychiatric Evaluations was, in Light of his History, Not a Reason to find him Competent.

The State argues that a defendant's unwillingness to cooperate with psychiatric evaluations is not a reason to find him incompetent. SBr:50. State v. Glen S, 207 Conn. App. 56, 76-77, cert denied 340 Conn. 909 (2021). This is a Catch-22 – without knowing whether the defendant's unwillingness to cooperate is a result of mental illness, the Court can't conclude that he is competent. See State v. Bigelow, 120 Conn. App. 632 (2010) (Bigelow's distrust of the legal system was not a product of mental illness; Bigelow listened to and worked with his attorney); see also State v. Johnson, 22 Conn. App. 477 (1990) (Johnson was uncooperative and belligerent, but had been found competent after an evaluation 9 days earlier and had read documents and consulted with counsel during voir dire).

Even in *Commonwealth v. Logan*, 519 Pa. 607, 549 A.2d 531 (Pa. 1988), cited by the State (SBr:51), a defendant who was behaving bizarrely at trial was only found competent after two competency

hearings, and testimony by his treating psychiatrist who concluded that he was capable of assisting in his defense, but unwilling to do so. *Id*:622-63. Logan helped select jurors and testified in his own trial. *Id*:624.

There is no indication in this case that McFarland was able to assist defense counsel – he had never done so, having had only one conversation with defense counsel in two years. He had never read any police report or statement, consulted a legal text, filed his own motions, or consulted with counsel. As Dr. Zonana explained, McFarland's ability to discuss matters unrelated to his delusions about his legal case does not show that he could consult with his attorneys in this case.

Defense counsel emphatically and repeatedly argued that McFarland was not competent to assist his defense. See *State v. Dort*, 315 Conn. 151, 172 (2014).

The trial court did not have any in-depth conversations with McFarland. Contra *State v. Norris*, 213 Conn. App. 253, 273, cert. denied 345 Conn. 910 (2022) (several in-depth conversations and lengthy exchanges); *Glen S*:72, 76 (defendant engaged in colloquy with court); *State v. Campbell*, 328 Conn. 444, 490 (2018) (court observed defendant on almost daily basis for 2½ months); *State v. Hines*, 165 Conn. App. 1, 9, cert. denied 321 Conn. 920 (2016) (lengthy colloquy at competency hearing); *State v. Jordan*, 151 Conn. App. 1, 37, cert. denied 314 Conn. 909 (2014) (calm, coherent, appropriate responses in canvas).

Under the circumstances of this case, the trial court abused its discretion and violated McFarland's constitutional rights by denying an in-patient competency evaluation in October, 2022.

6C. The Trial Court Abused its Discretion and Violated McFarland's Rights to Due Process and to Present a Defense By Excluding Doyle's Statements Inculpating Copeland as one of the Murderers.

As discussed *supra* section 6A, McFarland argued that he was prejudiced because he was unable to introduce Doyle's sworn statements and police reports about conversations with her implicating Copeland as the murderer and providing a different explanation for the crime.

The police decided what evidence was collected in 1987. They decided what witnesses were questioned, how they were questioned, and whether written or recorded statements were taken. Police decided how evidence was stored, when it was tested, and how it was tested. The defendant's ability to respond to this three-decades old prosecution depended entirely on the police investigation.

The police chose what questions to ask Doyle. They chose whether or not to record her statements. They chose whether to follow-up when her statements were contradictory, and when to leave her answers unchallenged.

When Doyle was alive, the State declined to prosecute McFarland. Three decades later, Doyle was dead, and the State brought this case. Neither the defense, nor the prosecution, could cross-examine her about her remarks, but only the police, agents of the prosecution, had the opportunity to question her. To the extent that the State is prejudiced, that is because its agents didn't ask certain questions before Doyle died. The defense had no opportunity to question her, and can rely only on her surviving statements.

The State's arguments about Doyle's credibility are

unpersuasive. Doyle admitted to alcohol and drug use at the time of the murders. See Sbr:51-52, 59. Many cases involve prosecution witnesses with similar issues – the jury is deemed competent to weight intoxication and mental illness when assessing a witness' credibility and the weight to be given their evidence. This is not a reason to bar the admission of her statements where they were crucial to McFarland's defense of third-party culpability.

The State argues that Doyle's statements are internally inconsistent. SBr:51-52, 58-59. Many cases involve prosecution witnesses who were reluctant to involve themselves in criminal cases and are coaxed by investigators into revealing their involvement in crimes. McFarland's statements were inconsistent, but the State argues they are consistent enough to support this proposition. Inconsistent statements are customary grist for the jury's mill. State v. Fullerwood, 193 Conn. 238, 254 (1984); State v. Aponte, 249 Conn. 735, 756 (1999). Doyle's reticence to initially involve herself in two murders is not a reason to bar the admission of her statements.

In a case such as this, where the State's delay in bringing the case to trial results in the loss of a key witness' testimony, the Court should apply the residual hearsay clause, Code of Evidence § 8-9, more liberally to allow the defense to present its case.

6C1. The Trial Court Abused Its Discretion in Finding Doyle's Statements too Unreliable to Admit Under the Residual Hearsay Exception.

The State does not rely on whether Doyle's statements involve multi-level hearsay in its brief. Instead, it relies on arguments that Doyle's statements were too unreliable to be presented to the jury. The State first relies on *State v. Bennett*, 324 Conn. 744 (2017). SBr:56. There, the defendant was unable to offer a recorded statement given by a witness to police an hour after the murder. *Bennett*:751. The witness was alive, but was no longer living in Connecticut and was unwilling to come to court and testify for the defense. *Id*:751-52. The trial court denied the defendant's request to admit the recorded statement under the residual clause in part because the witness had not been subject to cross-examination. *Id*:763-764. This Court was also concerned that her statement was partially contradicted by other trial evidence. *Id*:763-64.

This case is different. In *Bennett*, the witness was alive; the defense had failed to take the proper steps to secure her presence. *Bennett*:759-60. Doyle had died and was clearly unavailable. Doyle had not directly implicated herself in the murder, but she placed herself at the scene of the murder, immediately before and during the murder. See *Skakel v. State*, 295 Conn. 447, 593 (2010) (Palmer, J dissenting), To the extent that the statement was against her penal interest, that weights in favor of reliability.

It is not clear whether the witness in *Bennet* acknowledged that if she intentionally gave a false statement, she could be prosecuted under General Statutes § 53a-157. ExI(ID); *State v. Faison*, 112 Conn. App. 373, 384 (2009) (prospect of prosecution provides motive to be truthful). Doyle acknowledged that, which weights in favor of reliability.

The State also relies on *State v. Burton*, 191 Conn. App. 808, , cert. denied, 333 Conn. 927 (2019). SBr:58-59. *Burton* too is different. There, the defendant sought to admit a recorded interview between the witness and police on the night of a murder. *Burton*:816. The State questioned whether the witness was unavailable. *Burton*:817 The

Appellate Court was concerned that the witness was not subject to cross-examination, and was contradicted by some trial evidence. *Id*:841.

The *Burton* witness' statement does not appear to be against her penal interests, nor is it clear whether she knew she was at risk of prosecution if she gave a false statement. The witness was apparently alive; the State questioned whether she was actually unavailable to the defense. As discussed above, Doyle is different.

Finally, the State relies on *State v. Rodriguez*, 39 Conn. App. 579 (1995). SBr:59. There, the witness, who had made a tape recorded statement 3½ hours after a robbery, died three weeks later. *Id*: 604-05. The trial court's speculation that the witness "might have been on medication, or that the stress of the event might have impaired his powers of observation and communication" was sufficient to uphold its decision. (The *Rodriguez* Court was not concerned that the State was unable to cross-examine the witness before he died.) Doyle admitted her drug and alcohol use, and her memory problems, police had the opportunity to ask her about them at the time. The defense, conversely, had no opportunity to question her to support the accuracy of her statements.

Again, there is no indication that the *Rodriguez* witness made statements against his penal interest, or that he was aware of the risk of prosecution if it was false.

Part of the problem in this case is the trial court and the State's focus on Doyle's inconsistencies, as opposed to also considering what she said that was not publically known and was confirmed by the crime scene. Her description of Fred's multiple wounds was consistent with the autopsy. Ex:K(ID); 11/15/22T47-48. Her description of the

ligatures (ExI:(ID)) was consistent with the telephone and lamp cords used. She described the yellow work gloves found at the scene. Ex:F(ID); Ex:C(ID). If, as the State argued, the ability to provide "unique details about the Harris murders that were not publicly available and that only the perpetrator of the crime would know" and "intimate knowledge of the details of this crime" provide "strong corroboration" for McFarland's confession, SBr:59-60, citing *State v*. *Shifflett*, 199 Conn. 718, 752 (1986), the details that Doyle provided strongly corroborate the reliability of her statements.

Some of her inconsistencies were neither proven nor disproven by the evidence. For example, she said that Copeland told her that he had slit Greg's throat, tied him up and bound him and had claimed to have hit Greg in the head with a lead pipe and gagged him (Ex:I(ID)) The autopsy did not uncover damage to Greg's skull (Ex:75), and he was not gagged when found, but that does not mean that the victims were not gagged at some point during the murders or that Copeland did not hit Greg at some point, but not hard enough to fracture the skull. Doyle also described Copeland boiling butter to torture people. Ex:I(ID), Ex:C(ID) The autopsies did not mention burns, but the bodies were badly decomposed when found. The lack of visible burn injuries does not mean that the victims were not tortured before death.

In evaluating reliability, the trial court should consider both when the witness is correct about information only a witness or participant in a crime would know, as well as when the witness is contradicted by the crime scene. Instances where the witness' statement can neither be confirmed or contradicted by the evidence should not count against her.

The court abused its discretion in excluding Doyle's statements as unreliable. The State does not address McFarland's argument that in cases where there is a lengthy prearrest delay, the defendant must be given a meaningful opportunity to present a complete defense, which would include a more flexible approach to admitting statements made by witnesses who died or otherwise have become unavailable during the delay. See *Watson* (trial court allowed deceased witness' statements) and *Santiago* (prosecution offered to agree to missing witness' statements).

McFarland urges this Court to apply a more flexible standard to protect the defendant's due process rights, particularly where the police had the opportunity to question witnesses and address the reliability questions the State says it could not ask on cross-examination.

6C2. The Exclusion of Doyle's Statements Harmed McFarland's Defense.

The State argues that McFarland's 1996-97 statements render the denial of Doyle's statements harmless. SBr:59-60. However, his statements were not enough to prosecute him in 1996-97 – the State chose not to charge McFarland "simply based on his confessions". CA:54. It "needed to obtain more evidence to corroborate his confession". (emphasis added) CA:52.

McFarland's statements cannot both be so contradictory as to justify delaying prosecution from 1996-97 to 2019 and so reliable due to the "unique details" they contained to render harmless the exclusion of Doyle's statements. As discussed above, both McFarland and Doyle's statements include details about the murders that were not publically known. There is no link between Doyle and McFarland.

If the inclusion of unique details strongly corroborates the

reliability of McFarland's statements, similar details must strongly corroborate Doyle's as well. The jury should have been given Doyle's statements so it could weigh their credibility.

The State does not acknowledge the weaknesses of its DNA evidence. SBr:60. A mixture of DNA, from which McFarland cannot be excluded and is 1.5 million times more likely to have contributed to than a random person, was found inside of a work glove found at the scene. It was found in only 1 of 4 tests in 2019-2020. This evidence cannot explain how this DNA came to be within the glove, nor exclude the possibility that McFarland innocently touched the glove when working with Greg at the car wash. See *State v. Police*, 343 Conn. 274, 301-04 (2022) (finding someone's DNA on an object found near a crime scene is less significant to a determination of guilt or innocence of a suspect).

McFarland's unwillingness to provide a DNA sample in 2009, after being eager to talk to police in 1996-97 and obtain a transfer from Northern Correctional Institution, suggests that his mental health was deteriorating and that he had become fixated on the non-existent case he believed caused police to retaliate against him. It is not strong evidence that he was conscious of guilt in this case. See SBr:60.

Doyle's statements were vital evidence for the jury to hear and consider. This was the strongest defense evidence McFarland could offer – juxtaposing (1) statements about two third-party culprits who was friends with Greg, had a motive to kill him, and were equal in number to the two adult male victims; and which explained that the melted butter had been used to torture the victims, and provided details of the killing that were not publically known; against (2) the McFarland's multiple inconsistent statements claiming that an unknown Hispanic man paid him to kill the victims on behalf of the

Latin Kings; that he alone overpowered and bound both men; and that during the course of that killing he decided to cook the butter in a different pan than the one it was found in, while ignoring the pizza on the table and then used that butter to sexually assault Greg – leaving no evidence of a sexual assault evident at the crime scene or autopsy.

This case is one of those rare, extraordinary cases that calls for the use of the residual or catch-all hearsay rule. There is not a fair assurance here that this evidence would not have substantially swayed the jury. The trial court abused its discretion in this case and violated McFarland's constitutional rights.

7. CONCLUSION

For the reasons set forth herein, McFarland's conviction should be dismissed as a violation of his due process rights against stale prosecutions. In the alternative, the case should be remanded for new trial following an in-hospital competency evaluation, at which his attorney can present Doyle's statements to the jury. Respectfully submitted

The Defendant

By his attorney,

Lisa J. Steele, Esq.

(she/her)

Assigned Courisel

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8. TABLE OF CONTENTS TO APPENDIX

State v. Keen, 14 Wn. App. 2d 1068, 2020 WL 6281525 (2020) 34

14 Wash.App.2d 1068

14 Wash.App.2d 1068

NOTE: UNPUBLISHED OPINION, SEE WA R GEN GR 14.1

Court of Appeals of Washington, Division 2.

STATE of Washington, Appellant,

v

Daniel Ludwig KEEN, Respondent.

No. 53308-1-II

1

Filed October 27, 2020

Appeal from Lewis County Superior Court, Docket No: 18-1-00889-6, Honorable J. Andrew Toynbee, Judge

Attorneys and Law Firms

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UNPUBLISHED OPINION

Maxa, J.

*1 The State appeals the trial court's order dismissing with prejudice the second degree rape charge against Daniel Keen because of preaccusatorial delay in violation of due process and governmental mismanagement under CrR 8.3(b). The State charged Keen in 2018 after his DNA sample matched suspect DNA in a sexual assault evidence kit associated with an alleged rape in 2009. Although police interviewed Keen and identified him as a suspect in the case in 2009, the State did not pursue a warrant for his DNA until 2017 and did not file the charge against Keen until a year after obtaining the DNA match results.

We hold that (1) the trial court did not err in dismissing the charge against Keen based on preaccusatorial delay because Keen showed that the delay caused actual prejudice in that he was unable to locate or contact several key witnesses, and (2) the trial court did not err in dismissing the charge against Keen under CrR 8.3(b) because Keen showed that governmental mismanagement prejudiced his right to a fair

trial for the same reason. Accordingly, we affirm the trial court's order dismissing with prejudice the second degree rape charge against Keen. ¹

FACTS

Incident and Initial Investigation

KJM and her roommate Kimberly Woo left the Hub Tavern in Centralia at approximately 2:00 AM on July 4, 2009 with two males who had approached them for a ride. KJM did not know the two men. She stated that she was very intoxicated.

KJM drove the four individuals in her vehicle from the tavern to a Chevron station where they purchased some food. She then decided not to drive further because she was feeling too intoxicated. She got into the backseat of the vehicle with one of the men and passed out. KJM could not remember which man got into the backseat with her. KJM recalled that the man in the backseat with her put his fingers inside her vagina when they arrived at KJM and Woo's house in Chehalis. KJM stated that she then passed out again.

Later inside the house, KJM remembered being on a futon and seeing the man wearing a black hat and white shirt trying to put his penis in her mouth. KJM then passed out again. When she woke up at about noon, her bottom hurt, and she knew something had happened because she felt fluid coming out of her bottom. No one else was in the house, and her cell phone and the keys to her vehicle were missing. Another friend drove KJM to the hospital. A sexual assault examination, including DNA swabs, was conducted by a nurse, Wendy Johnson.

On July 5, KJM reported to the Chehalis Police Department (CPD) that she had been sexually assaulted. Officer Neil Hoium contacted KJM at the hospital emergency room in Centralia where she had gone for a sexual assault examination and evidence collection. KJM relayed the events recited above to Hoium.

After retrieving the sexual assault evidence kit from Johnson, Hoium returned the kit to the police station for processing. That evening, KJM contacted the CPD again to report that Woo had stolen her purse.

*2 Sergeant Rick McNamara then took over the case. On July 9, McNamara directed KJM to call detective Rick Silva and to give him a statement about the rape case. KJM called

14 Wash.App.2d 1068

Silva and was very upset and yelling, mainly concerned with whether Woo would be arrested for stealing her purse.

The CPD also interviewed Woo. Woo stated that she did not know the two men who came home with her and KJM, but that she saw one of them grope KJM. Woo thought the man's name was Kyle. She stated that KJM was very drunk on the way home from the Chevron station, vomiting and then passing out in the backseat. When they got to the house, Woo was unable to wake KJM to come inside. Woo left KJM in the car and went in the house with Kyle. Woo stated that she listened to music with Kyle in KJM's bedroom. Woo slept in her bed with Kyle on the other side of her bed. At about 5:00 AM on July 4, KJM came into the house to sleep on the sofa. Kyle was still in bed with Woo the next morning but apparently left while she was in the shower.

McNamara obtained security video from the Chevron station for the night of the incident. On the video, he was able to observe the two men with KJM and Woo. One man was wearing a baseball hat and a white t-shirt and the other had a mohawk haircut. The surveillance video also showed that a female store clerk went out to KJM's vehicle with Woo and talked to KJM. The man with a mohawk was visible inside the vehicle. Woo, KJM, and the clerk then entered the store, followed by the man with a mohawk. However, the CPD did not obtain any formal statements from anyone at the Chevron.

On July 23, Keen, the man in the video with the mohawk, came into the CPD station on an unrelated matter. McNamara interviewed him. Keen stated that he had gone to the Hub Tavern with a friend named Kyle Teagle and that the two of them went home with KJM and Woo. Keen stated he "messed around" with KJM but did not recall having sex with her. Clerk's Papers (CP) at 32. He admitted to penetrating her but stated that everything they did was consensual. When KJM started vomiting and passed out, he called a friend to pick him up and left the house. Keen declined to provide a voluntary DNA sample.

McNamara attempted to contact Teagle at his residence but learned that he was working in Utah. On August 3, McNamara took Teagle's statement over the telephone. Teagle stated that he went inside the house with Woo while Keen stayed in the vehicle with KJM. Keen eventually texted him to tell him he had left. Teagle denied touching either Woo or KJM in a sexual way and denied having sex with either of them. He did not know if Keen had sex with either woman or how long

Keen remained in the vehicle with KJM. He said KJM was quite drunk and was sleeping on the way to the house.

Teagle agreed to provide a DNA sample and asked if he could do so from Utah, but McNamara told him that he would prefer to take the sample in Chehalis. McNamara kept in touch with Teagle throughout August to determine when Teagle would return to Washington to provide the sample, but by September McNamara had lost contact with Teagle.

McNamara obtained DNA samples from KJM and her boyfriend. In March 2010, the results from the sexual assault evidence kit showed the presence of semen but excluded KJM's boyfriend as the source. Keen and Teagle then became the primary suspects of the investigation. However, there was no follow up.

*3 McNamara's last involvement in the case was on March 31, 2010, when he discovered that Teagle was residing in Hawaii. The case then became inactive. McNamara ultimately did not obtain a DNA sample from either Teagle or Keen and did not pursue a warrant for their DNA. Nothing more was done on the case until 2017.

Reopened Investigation

In July 2017, the CPD began looking at the case again. In late August, the CPD contacted Teagle, who was then living in Wyoming. Teagle voluntarily provided a DNA sample in Wyoming, but his sample did not match the male DNA from KJM's sexual assault evidence kit. The CPD then obtained a warrant to obtain DNA samples from Keen. The results from those samples came back in late November 2017 and showed a match.

The State contacted KJM and confirmed that she still wanted the case prosecuted. The State did not charge Keen at that time.

Almost a year later, in November 2018, the State charged Keen with one count of second degree rape. Trial ultimately was scheduled for March 4, 2019 and the time to trial deadline was March 18.

Keen's Motion to Dismiss

In February 2019, Keen moved to dismiss the charge against him for preaccusatorial delay in violation of his due process rights and for governmental mismanagement under CrR 8.3(b). He argued that the State's negligent delay before filing

14 Wash.App.2d 1068

the charge against him prejudiced his ability to conduct a meaningful investigation in his own defense.

At the hearing on the motion, Keen presented testimony from Steven Aust, a private investigator he had retained to conduct an investigation into his defense. Aust testified that he had attempted to locate the witnesses in the case that were either in contact with Keen or present on the night of the incident.

Aust attempted to contact Woo and Teagle but was unsuccessful. When he contacted KJM, she refused to speak to him. Aust was unable to contact any employees or patrons of the tavern that would have been present on the night of the incident. And he could not locate the Chevron clerk shown on the surveillance video interacting with KJM, Woo, and Keen; any neighbors who might have observed the four arriving home; or Johnson, the nurse who conducted KJM's sexual assault examination and collected DNA swabs for the sexual assault evidence kit. Aust also was unable to contact detective Silva, who spoke with KJM, because Silva had died.

Sergeant McNamara also testified at the hearing. He stated that the delay in the investigation was not strategic or intentional, but that he set the case aside when he was unable to locate Teagle, then the primary suspect, or obtain a DNA sample from him. He acknowledged that he should have sought a warrant to obtain Keen's DNA in 2009 when Keen refused to give a sample voluntarily.

The trial court granted Keen's motion, dismissing the second degree rape charge with prejudice because of both preaccusatorial delay in violation of due process and governmental mismanagement under CrR 8.3(b). The court entered detailed findings of fact and conclusions of law. The court entered conclusions of law stating that the State's delay had prejudiced Keen because the ability to locate Woo and Teagle, witnesses at the Chevron, and the nurse who completed the sexual assault evidence kit was significantly compromised. The court also concluded that the cumulative effect of this loss of evidence constituted actual and significant prejudice.

*4 The State appeals the trial court's dismissal with prejudice of the second degree rape charge against Keen.

ANALYSIS

A. PREACCUSATORIAL DELAY VIOLATING DUE PROCESS

The State argues that the trial court erred in dismissing the charge against Keen based on a violation of his right to due process because Keen failed to establish that he suffered actual prejudice from the preaccusatorial delay. We disagree.

1. Legal Principles

"A court will dismiss a prosecution for preaccusatorial delay if the State's intentional or negligent delay violates a defendant's due process rights." *State v. Maynard*, 183 Wn.2d 253, 259, 351 P.3d 159 (2015). We use a three-pronged test to determine whether preaccusatorial delay violated a defendant's due process rights:

(1) the defendant must show he or she was actually prejudiced by the delay; (2) if the defendant shows actual prejudice, the court must determine the reasons for the delay; and (3) the court must weigh the reasons for delay and the prejudice to determine whether fundamental conceptions of justice would be violated by allowing the prosecution.

Id. (citing *State v. Oppelt*, 172 Wn.2d 285, 295, 257 P.3d 653 (2011)). Greater prejudice must be shown if the government conduct is negligent rather than intentional. *Oppelt*, 172 Wn.2d at 293.

Whether preaccusatorial delay violates due process is a question of law that we review de novo. *Id.* at 290. "[W]e examine the entire record to determine prejudice and to balance the delay against the prejudice." *Id.*

2. Trial Court's Findings of Fact

Initially, the State argues that substantial evidence did not support the trial court's findings of fact 1.6, 1.13, 1.23, 1.29, and 1.30. We review a trial court's ruling to determine whether substantial evidence supports the contested findings of fact and whether the findings of fact support the conclusions of law. *State v. Homan*, 181 Wn.2d 102, 105-06, 330 P.3d 182 (2014). We treat findings of fact supported by substantial

evidence and unchallenged findings of fact as verities on appeal. *Id.* at 106.

a. Finding of Fact 1.6

Finding of fact 1.6 stated, "The Chehalis Police Department ... interviewed [KJM] multiple times, including her primary initial interview and a later contact with then Detective Rick Silva who died years later but years before this case was charged." CP at 76. The State contends that this finding is inaccurate because it suggests that KJM's initial interview and later contact with the CPD was through Silva, who in reality spoke to KJM only once.

But contrary to the State's assertion, finding of fact 1.6 does not state that Silva conducted KJM's initial interview, only that he had "later contact" with her. CP at 76. We conclude that substantial evidence supports finding of fact 1.6.

b. Finding of Fact 1.13

Finding of fact 1.13 stated, "The CPD wanted to obtain a DNA sample from Kyle Teagle as their primary suspect, but they were unsuccessful in doing so as he had left the state after being interviewed due to reasons unrelated to the investigation." CP at 77. The State challenges this finding because it implies that Teagle was in Washington when he gave his interview to the CPD because Teagle was never in Washington at any point the CPD contacted him regarding the investigation.

*5 McNamara took Teagle's statement over the telephone from Utah. To the extent that finding of fact 1.13 implies that Teagle was in Washington when the CPD first interviewed him, we conclude that substantial evidence does not support that finding. However, this finding is immaterial to any issue on appeal and does not affect any of the challenged conclusions of law. Therefore, we conclude that this error was harmless.

c. Finding of Fact 1.23

Finding of fact 1.23 stated,

Between November 27 and December 29, 2017, the Prosecutor and the CPD had communication where the Prosecutor requested the CPD to locate and contact the alleged victim and see if she still wanted the case prosecuted. This was accomplished and the case was sent for charging at the end of 2017.

CP at 78. The State argues that this finding is inaccurate because after the CPD and the prosecutor agreed on December 29, 2017 that KJM still wanted the case prosecuted, the incident report documenting these communications was not printed until January 5, 2018.

The State appears to contend that the incident report's January 2018 printing date means that the case was in fact sent for charging at the beginning of 2018, not at the end of 2017. But the State points to no evidence in the record linking the date the incident report was printed with the date of its submission to the prosecutor's office. We conclude that the State's challenge to finding of fact 1.23 fails.

d. Finding of Fact 1.29

Finding of fact 1.29 stated,

On January 9, 2019, defense investigator Steve Aust began his investigation in an effort to locate critical witnesses and evidence in the case necessary to the defense, and, if he could not find such witnesses or evidence, to produce a report regarding his conclusions and explanation as a former law enforcement officer of 20 years as to why the defense would be prejudiced.

CP at 79. The State contends this finding suggests that all the witnesses Aust attempted to locate were critical and overexaggerates the importance of these witnesses.

But contrary to the State's assertion, finding of fact 1.29 does not state that *all* the witnesses Aust attempted to locate were critical to the defense. Instead, the finding merely characterizes the nature of Aust's investigation, to locate critical witnesses if possible, without commenting on the quality or relevance of any of the information those witnesses would have provided the defense. We conclude that substantial evidence supports finding of fact 1.29.

e. Finding of Fact 1.30

Finding of fact 1.30 stated,

During the pendency of the case, defense counsel Shane O'Rourke was in communication with the State discussing the issues including issues related to the location of critical witnesses. During the pendency of the case, the State did not locate Kyle Teagle or Wendy Johnson. The State, through law enforcement, served Kimberly Woo with a subpoena, but could never physically locate her or contact her by phone.

CP at 79. The State challenges the finding that it could not physically locate Woo.

Aust tried to contact both Woo and her father via telephone but was unable to reach either of them. At the hearing on the motion to dismiss 10 days before the scheduled trial date, the State told the court that Woo had been served with a subpoena and that the State had discovered she was living locally with her father, whose address was known. But the State was still trying to establish contact with Woo at the time of the hearing.

*6 The State argues that service of the subpoena on Woo means that it had knowledge of her physical location. But service of a subpoena for testimony need not be served on the subject personally. See CrR 4.8(a)(3). And the record

does not contain any evidence that either party had physically located Woo at the time the motion was argued. We conclude that substantial evidence supports the challenged portion of finding of fact 1.30.

3. Existence of Actual Prejudice

The State argues that the trial court erred in dismissing Keen's case because he failed to establish that the preaccusatorial delay caused him to suffer actual prejudice. We disagree.

The State challenges conclusions of law 1.2 and 1.4 containing the trial court's conclusions regarding the actual prejudice to Keen as a result of the preaccusatorial delay. We generally review de novo challenges to the trial court's conclusions of law, evaluating whether the findings of fact support the conclusions of law. *Homan*, 181 Wn.2d at 106. In addition, as noted above, we review de novo whether preaccusatorial delay caused actual prejudice, reviewing the entire record. *Oppelt*, 172 Wn.2d at 290.

a. Conclusion of Law 1.2(a)

Conclusion of law 1.2 stated that the preaccusatorial delay caused actual and significant prejudice to Keen and violated his due process rights in three ways. The trial court found in conclusion of law 1.2(a) that,

Kimberly Woo and Kyle Teagle were not located by the State prior to filing this case in court almost a decade after the initial investigation began and their ability to be located and questioned by the defense was significantly compromised by the delay. Also, their testimony is highly relevant because all four relevant parties provided very different accounts of important details of the evening.

CP at 81.

i. Prejudice Associated with Woo

The State contends that the record does not support the conclusion that preaccusatorial delay significantly prejudiced the defense's ability to locate and question Woo. First, the State argues that Aust's attempts to contact Woo were insufficient. Aust attempted to call Woo's father and Woo's last known number, without success. However, at the hearing on the motion to dismiss 10 days before trial, the State told the court that it also was still trying to contact Woo. Even if Aust's attempts to contact Woo had been more rigorous, the State also had been unable to establish contact with Woo by the time of the hearing on the motion to dismiss.

Second, the State argues that there was an ability to locate Woo and there was still 24 days from the time of the hearing until the time for trial deadline. At the hearing, the State told the trial court that it had discovered that Woo likely was living with her father at a known address. The State claims that although it appeared that Woo was not prepared to cooperate with the State, her testimony could still have been compelled through a material witness warrant under CrR 4.10. But the State did not inform the trial court that its intention was to seek a material witness warrant for Woo.

The State is correct that there may have been the time and the ability to force Woo's attendance at trial. But the State's argument ignores the fact that Woo was cooperative at the beginning of the investigation, voluntarily giving a statement to the CPD. Woo's refusal to cooperate with anyone almost 10 years later clearly hindered Keen's ability to prepare for trial.

ii. Prejudice Associated with Teagle

*7 The State also contends that the record does not support the conclusion that preaccusatorial delay significantly prejudiced the defense's ability to locate and question Teagle. First, the State argues that Aust's attempts to contact Teagle were insufficient. Aust made two calls to Teagle, leaving one voicemail, but was unable to contact him. However, at the hearing on the motion to dismiss 10 days before trial, the State told the court that it also had been unable to contact Teagle. And the trial court entered an unchallenged finding that the State did not locate Teagle during the pendency of the case. Even if Aust's attempts to contact Teagle had been more rigorous, the State also had been unable to establish contact with Teagle by the time of the hearing on the motion to dismiss.

Second, the State argues that the delay in prosecution did not make Teagle unavailable because he already had been unavailable and elusive since August 2009. But in August 2009, McNamara was able to contact Teagle in Utah and took his statement over the telephone. Teagle agreed to provide a DNA sample in Utah. When the CPD reopened the case in 2017, Teagle voluntarily provided a DNA sample when asked despite the fact that he was then located in Wyoming. Therefore, the record supports the conclusion that Teagle could have been located and would have been cooperative if the State had charged Keen earlier.

Finally, the State does not challenge the trial court's conclusion that the testimony of Woo and Teagle was "highly relevant because all four relevant parties provided very different accounts of important details of the evening." CP at 81.

We conclude that the trial court did not err in entering conclusion of law 1.2(a).

b. Conclusion of Law 1.2(b)

Conclusion of law 1.2(b) stated that Keen was prejudiced in that "[t]he employees and/or other witnesses at the Chevron that evening were also compromised by the delay and would offer relevant evidence in that they observed the interactions of the relevant parties as well as their respective levels of intoxication." CP at 81. The State does not challenge the trial court's finding that Aust could not locate any Chevron witnesses in 2019.

The State contends that this conclusion is speculative because it is unclear if the witnesses at the Chevron could offer any relevant evidence. But the Chevron surveillance video showed that a female store clerk went out to KJM's vehicle and talked to KJM. Keen was visible on the video inside the vehicle. KJM and the clerk then entered the store, followed by Keen. Because the clerk spoke with KJM in Keen's presence and then returned to the store with them, it is likely she observed their interactions as well as KJM's level of intoxication. Therefore, the clerk had relevant information about the case.

The State also contends that the inability to obtain the Chevron clerk's statement was not prejudicial because it was undisputed that KJM, Woo, Teagle, and Keen had been drinking and that KJM was very intoxicated. However, KJM's

level of intoxication was particularly relevant because the State charged Keen with second degree rape, which requires the defendant to have "engage[d] in sexual intercourse with another person ... [w]hen the victim is incapable of consent by reason of being physically helpless or mentally incapacitated." RCW 9A.44.050(1)(b). Testimony from a neutral, likely sober witness from the Chevron, who had spoken with and observed KJM, would have been relevant to establishing whether or not KJM was so intoxicated as to be physically or mentally incapable of consent.

We conclude that the trial court did not err in entering conclusion of law 1.2(b).

c. Conclusion of Law 1.2(c)

Conclusion of law 1.2(c) stated that Keen was prejudiced in that

Wendy Johnson's location and availability were also compromised irreparably due to the pre-accusatorial delay, and information she would provide in advance of trial and at trial would be relevant beyond merely foundational issues in that she was the only person who interviewed the alleged victim during the rape kit process, she used certain protocols to obtain critical evidence in the case, and she obtained and retained critical evidence in the case.

*8 CP at 81-82.

The State concedes that the delay made finding Johnson difficult. However, the State contends that the unavailability of Johnson prejudiced the prosecution instead of the defense because without Johnson, the State would be unable to introduce the DNA evidence from the sexual assault evidence kit that Johnson collected.

But in the trial court the State did not concede that Johnson's unavailability would have precluded introduction of the DNA evidence. The State said that the inability to call Johnson "would *weaken* our way of introducing the evidence, and *it*

would go to the weight of that evidence that is introduced." Report of Proceeding at 59 (emphasis added). Even in its appellate brief, the State argues that Johnson's absence possibly would preclude introduction of the evidence.

Under ER 901(a), "The requirement of authentication or identification as a condition precedent to admissibility is satisfied by evidence sufficient to support a finding that the matter in question is what its proponent claims." To meet this requirement, the proponent "must make a prima facie showing consisting of proof that is sufficient 'to permit a reasonable juror to find in favor of authenticity or identification.' "State v. Bashaw, 169 Wn.2d 133, 140-41, 234 P.3d 195 (2010) (quoting State v. Payne, 117 Wn. App. 99, 106, 69 P.3d 889 (2003)), overruled on other grounds by State v. Nunez, 174 Wn.2d 707, 285 P.3d 21 (2012). And a trial court's admission of evidence under ER 901(a) is reviewed only for abuse of discretion. State v. Young, 192 Wn. App. 850, 854, 369 P.3d 205 (2016).

The absence of Johnson's testimony certainly had the potential to make it more difficult for the State to admit the DNA evidence. But ER 901(a) allows some latitude in establishing the authenticity of proffered evidence. Here, officer Hoium would have been able to identify the sexual assault kit because he picked up the kit from Johnson and brought it to the police station. We are not in a position to conclude that Johnson's testimony was necessarily required to authenticate the DNA evidence. Conversely, if Johnson was available, Keen may have been able to ensure that the DNA evidence would not have been admitted depending on the manner in which it was collected

In addition, Johnson's testimony may have been relevant to the defense because she interacted with KJM shortly after the incident occurred. As the trial court pointed out, Johnson would have interviewed KJM during the sexual assault examination. But the importance of what KJM may have said to Johnson cannot now be determined because she cannot be located.

We conclude that the trial court did not err in entering conclusion of law 1.2(c).

d. Conclusion of Law 1.4

Conclusion of law 1.4 stated, "The cumulative effect of all of the loss of evidence in 1.2 above constitutes actual

and significant prejudice." CP at 82. The State argues that because the record does not support the finding of prejudice in conclusions of law 1.2(a), (b), and (c) individually, the cumulative effect also could not be prejudicial. But as discussed above, the trial court did not err in determining that the loss of evidence as described in 1.2(a), (b), and (c) caused Keen prejudice.

*9 Based on our review of the record, the prejudice described in conclusions of law 1.2(a), (b) and (c), considered individually, did not necessarily demonstrate actual prejudice. But we agree with the trial court that the cumulative effect of this loss of evidence was sufficient to establish actual prejudice. Therefore, we conclude that the trial court did not err in entering conclusion of law 1.4.

Because we agree that there was actual prejudice, we conclude that the first prong of the due process analysis was satisfied.

4. Reason for Delay

The second prong in the due process analysis is to identify the reasons for the preaccusatorial delay. *Maynard*, 183 Wn.2d at 259. The trial court made the following conclusion of law: "The State and law enforcement can offer no reason for the significant preaccusatorial delay and the delay was clearly negligent." CP at 82. The State does not challenge this conclusion of law.

5. Balancing Test

The third prong in the due process analysis is for the court to "weigh the reasons for delay and the prejudice to determine whether fundamental conceptions of justice would be violated by allowing the prosecution." *Maynard*, 183 Wn.2d at 259. "The core question is whether the action by the government violates fundamental conceptions of justice." *Oppelt*, 172 Wn.2d at 292. Again, we review this balancing de novo after examining the record. *Id.* at 290.

The trial court concluded, "In weighing the reason for the delay, that there was none, and the prejudice, the Court determines that this balancing test falls squarely in favor of the Defendant in that fundamental concepts of justice would not be met if the case was allowed to proceed." CP at 82.

The State's only argument is that the trial court erred in finding actual prejudice, and therefore the court should not have reached the balancing prong. But we have held above that the cumulative effect of the lost evidence did cause actual prejudice to Keen. Therefore, we reject the State's argument.

We must weigh the absence of any reason for the State's delay other than negligence against the actual prejudice caused to Keen by the cumulative effect of Woo's refusal to cooperate and the unavailability of Teagle, the Chevron clerk, and Johnson. After conducting our own balancing, we conclude that "fundamental conceptions of justice would be violated by allowing the prosecution." *Maynard*, 183 Wn.2d at 259. Because of the missing evidence, Keen's due process rights would have been violated if the prosecution had been allowed to go forward.

Accordingly, we hold that the trial court did not err in dismissing the second degree rape charge against Keen for a violation of due process based on preaccusatorial delay.

B. DISMISSAL UNDER CRR 8.3(b)

As an alternative ground, the trial court dismissed the rape charge against Keen for governmental mismanagement under CrR 8.3(b). We conclude that the trial court did not err in dismissing the charge under CrR 8.3(b).

1. Legal Principles

CrR 8.3(b) provides the trial court with authority to dismiss a criminal prosecution based on government misconduct:

The court, in the furtherance of justice, after notice and hearing, may dismiss any criminal prosecution due to arbitrary action or governmental misconduct when there has been prejudice to the rights of the accused which materially affect the accused's right to a fair trial. The court shall set forth its reasons in a written order.

*10 To justify dismissal under CrR 8.3(b), the defendant must show that (1) arbitrary action or governmental misconduct occurred and (2) the misconduct caused prejudice affecting the defendant's right to a fair trial. *State v. Barry*, 184 Wn. App. 790, 797, 339 P.3d 200 (2014). Government misconduct does not require that the State act dishonestly or

in bad faith. *State v. Kone*, 165 Wn. App. 420, 433, 266 P.3d 916 (2011). Simple mismanagement is enough. *Id*.

The CrR 8.3(b) requirements are similar to the preaccusatorial delay due process requirements. *Oppelt*, 172 Wn.2d at 297. "Preaccusatorial delay can be understood as a subcategory of government misconduct under CrR 8.3(b)." *Id.* As a result, "[a] preaccusatorial delay analysis under CrR 8.3(b) is substantially the same as the due process balancing analysis." *Id.*

To show prejudice as required under CrR 8.3(b), a defendant must do more than generally allege prejudice to his fair trial rights or show a mere possibility of prejudice. *See State v. Salgado-Mendoza*, 189 Wn.2d 420, 432, 403 P.3d 45 (2017) (addressing CrRLJ 8.3(b)). The defendant must show actual prejudice. *Id.* at 431-32. As the rule states, dismissal is appropriate only when the government's misconduct prejudices the rights of the defendant in a manner that materially affects his or her right to a fair trial. CrR 8.3(b); *State v. Garza*, 99 Wn. App. 291, 295, 994 P.2d 868 (2000). "A defendant may be impermissibly prejudiced if a late disclosure compels him to choose between his right to a speedy trial and his right to be represented by adequately prepared counsel." *Salgado-Mendoza*, 189 Wn.2d at 436.

A significant difference between the CrR 8.3(b) analysis and the preaccusatorial delay analysis is that we review a trial court's dismissal ruling under CrR 8.3(b) for an abuse of discretion. *Salgado-Mendoza*, 189 Wn.2d at 427. The trial court abuses its discretion by making a decision that is manifestly unreasonable or based on untenable grounds. *Id.* However, the trial court's discretion must be exercised in light of the fact that dismissal is an extraordinary remedy. *See State v. Rohrich*, 149 Wn.2d 647, 653, 71 P.3d 638 (2003).

2. Analysis

Here, the trial court concluded, "Under CrR 8.3(b) analysis, the government committed governmental mismanagement of its case for the reasons stated above and offered no reasonable explanation for the delay." CP at 82. The trial court further concluded that

This government mismanagement of the case has prejudiced the Defendant's right to a fair trial in that given the current speedy trial and current trial date as well as the enormity of the charge and evidence that still to date cannot be produced due to pre-accusatorial delay, the Defendant would be forced to face a *Hobson's choice* between his right to properly defend himself and his right to a speedy trial.

CP at 82-83.

The State argues that, even though the delay in bringing the charge against Keen was negligent, the trial court abused its discretion in dismissing the case under CrR 8.3(b) because Keen failed to show the delay prejudiced his right to a fair trial.

We rejected a similar argument above. Keen demonstrated that the delay prejudiced his right to a fair trial in that he lost the ability to locate and contact many witnesses that were potentially critical to his defense. We conclude that the trial court did not abuse its discretion in determining that the State's delay caused actual prejudice.

*11 The State also argues that the trial court abused its discretion in dismissing the case under CrR 8.3(b) because Keen failed to show that as a result of the delay he would be forced to face a choice between his right to properly defend himself and his right to a speedy trial.

Here, defense counsel told the court that even if the State was able to produce all the missing witnesses before trial, he would still not have a meaningful ability to adequately prepare a defense given the proximity of trial. Trial was set to begin on March 4, 2019, and Keen's time for trial deadline under CrR 3.3(b) was March 18. There were 10 days between the February 22 motion to dismiss hearing and the trial date and 24 days between the hearing and the time for trial deadline.

It is possible that Woo could have been located and compelled to attend trial before the time for trial deadline. But there is no indication that during that time frame, Keen's counsel would have been able to interview her and adequately prepare for her testimony. And there is no indication that Teagle, the Chevron clerk, or Johnson could have been located by the time for trial deadline. So Keen either would have had to go to trial without

those witnesses or waive his right to a speedy trial in the hope of locating them later.

We hold that the trial court did not abuse its discretion dismissing the second degree rape charge under CrR 8.3(b).

CONCLUSION

We affirm the trial court's dismissal with prejudice of the second degree rape charge against Keen.

A majority of the panel having determined that this opinion will not be printed in the Washington Appellate Reports, but will be filed for public record in accordance with RCW 2.06.040, it is so ordered.

I concur:

LEE, C.J.

Dissenting: Rebecca Glasgow

Glasgow, J. (dissenting)

The trial court dismissed with prejudice the charge of second degree rape against Daniel Ludwig Keen because witnesses had not been located, but the court did so a full three weeks before the time for trial period was set to expire. The trial court should not have resorted to the extraordinary remedy of dismissal without requiring the parties to engage in additional attempts to locate the missing witnesses and have them interviewed.

In addition, in order to justify the extraordinary remedy of dismissal, Keen had to show that *actual* prejudice resulted from the preaccusatorial delay. The case law is clear that unavailability of witnesses and evidence does not, without more, show actual prejudice.

Because Keen was charged with second degree rape, the key factual issue at trial was whether the victim was incapable of consent by reason of being physically helpless or mentally incapacitated. On the issue of how intoxicated the victim was, all of the initial witness statements agreed: she was drunk enough to vomit and lose consciousness.

Testimony consistent with these statements would only have harmed Keen's defense. And it is pure speculation to assume that these witnesses, if located, would have said something different from what they told police shortly after the incident. Similarly, there is no suggestion in this record that the sexual assault nurse would have testified in any way that was helpful to Keen. In other words, the actual evidence in the record shows that the absence of these witnesses who could have corroborated the victim's version of events was far more likely to be helpful, not harmful, to Keen.

*12 I would hold that the trial court erred by resorting to dismissal more than three weeks before the expiration of the time for trial. To the extent that the unavailability of witnesses prejudiced Keen, I would hold that the prejudice was slight and insufficient to warrant dismissal where the State's delay was, at worst, the result of negligence and not intentional or deliberate conduct. Therefore, I dissent.

PREACCUSATORIAL DELAY AND CRR 8.3(B)

We review de novo whether due process rights are violated by a preaccusatorial delay. *State v. Oppelt*, 172 Wn.2d 285, 290, 257 P.3d 653 (2011). We examine the entire record to determine prejudice and to consider the delay in light of the prejudice. *Id.* The defendant must show actual prejudice from the delay. *Id.* at 295. And where mere negligence caused the delay, the prejudice suffered by the defendant must be greater than where intentional or deliberate government conduct is alleged. *Id.* at 293. Where the defendant shows actual prejudice from the delay, we then consider the reasons for the delay and the resulting prejudice to determine whether fundamental conceptions of justice would be violated by allowing prosecution. *Id.* at 295. The defendant must show actual prejudice affecting their fair trial rights under CrR 8.3(b) as well. *Id.* at 297.

The majority states, "We must weigh the absence of any reason for the State's delay other than negligence against the actual prejudice caused to Keen." Majority at 17. But this statement changes a key portion of the balancing test articulated in *Oppelt*. In *Oppelt* the Supreme Court clarified that the balancing conducted when assessing a claim of preaccusatorial delay is not a question of whether the State is able to justify the delay, but rather is an analytical tool to determine whether a delay has violated fundamental conceptions of justice. 172 Wn.2d at 295 & n.8 ("[I]t does not really make sense to balance the reasons for delay *against* the prejudice. ... It may be more accurate to think of the items as factors that must be considered in determining

whether fundamental notions of justice are offended by the prosecution."). Where the State's reason for delay is, at worst, mere negligence, a defendant who shows slight prejudice is not entitled to dismissal simply due to the State's inability to justify the delay. Rather, in such instances, the defendant bears the burden of showing greater prejudice. *Id.* at 296.

A. Premature Dismissal

Dismissal is an extraordinary remedy and should only be employed as a last resort. *State v. Wilson*, 149 Wn.2d 1, 12, 65 P.3d 657 (2003). In *Wilson*, the Supreme Court held that the extraordinary remedy of dismissal should not have occurred until time for trial expiration became an issue. *Id.* And it is well established that dismissal is not appropriate before considering "'intermediate remedial steps.'" *Id.* (quoting *State v. Koerber*, 85 Wn. App. 1, 4, 931 P.2d 904 (1996)).

Dismissal based on Keen's inability to locate Kimberly R. Woo and Kyle Teagle was particularly premature here where the time for trial expiration was still more than three weeks away. *Id.* The majority acknowledges that there may have been the time and ability to compel Woo's attendance at trial. Majority at 12. Keen was not being forced to choose between a timely trial and locating witnesses. There was no reason for the trial court not to allow more time for Keen and the State to attempt to locate the witnesses at least up to a few days before the time for trial deadline. Dismissal was not yet necessary as a last resort, and the trial court abused its discretion when it dismissed rather than allowing the parties to continue to try to locate these witnesses.

*13 The majority reasons that even if located, the defense would not have had time to adequately prepare for trial before the time for trial deadline expired in any event, so the trial court properly dismissed the charges. But that reasoning places too little faith in the abilities of Keen's defense team. Based on police reports, Keen was well aware of what Woo and Teagle told police at the time of the alleged rape—that the victim was intoxicated enough to vomit and she lost consciousness or was unable to stay awake. Perhaps if Woo and Teagle said something remarkably

different and somehow more harmful to Keen in a pretrial interview, then the defense could argue an inability to prepare for trial in time in light of the surprise. The same is true regarding Wendy Johnson, the sexual assault examination nurse, the content of whose potential testimony could reasonably be anticipated. But the extraordinary step of

dismissal was not warranted at the time the trial court granted the motion to dismiss.

B. Lack of Actual Prejudice

In Oppelt, the Supreme Court held that the deteriorated memory of a key witness was insufficient to support a claim that Oppelt's due process rights were violated by the State's negligent delay in bringing charges. 172 Wn.2d at 296. There, a minor victim told her great-grandmother that her stepfather had molested her. Id. at 287. The great-grandmother gave the child lotion to apply to her vagina. Id. When a nurse examined the victim, she observed redness and swelling of the genitalia. Id. The State did not charge Oppelt with child molestation until six years later, at which time the great-grandmother could not recall what lotion she had given the child. Id. at 287-88, 296. Oppelt argued that the charge should be dismissed for preaccusatorial delay, but the court disagreed, holding that the loss of testimony was only very slight prejudice because it did not preclude Oppelt from arguing that the lotion caused the victim's redness and swelling. *Id*. at 296. The Supreme Court emphasized that "[w]here the State's reason for delay is mere negligence, establishing a due process violation requires greater prejudice to the defendant than cases of intentional bad faith delay." Id.

In State v. McConnell, 178 Wn. App. 592, 607, 315 P.3d 586 (2013), Division One rejected the argument that the State's 12-year delay violated McConnell's due process rights. There, McConnell, who was charged with first degree rape, argued that the State's delay prejudiced him because his mother passed away and could no longer testify as an alibi or fact witness and because the State had destroyed all of the evidence collected in the case. Id. The evidence including a sweater believed to be worn by the suspect, plaster casts of the suspect's bicycle tracks, and photographs of the crime scene and the victim's injuries—was all destroyed during the 12-year delay. *Id.* at 607. Despite the lengthy delay and substantial evidence loss, Division One rejected McConnell's argument that the preaccusatorial delay violated his due process rights. Id. at 608. The court explained that McConnell did not identify what his mother's testimony would have shown or how the destruction of evidence resulted in actual prejudice. *Id.* at 607. Accordingly, the court held that McConnell could not show that allowing the prosecution to move forward would violate the fundamental conceptions of justice. Id. at 608.

As in Oppelt and McConnell, it is not enough to show that witness testimony or evidence lost to time may be relevant or that a witness may have said something helpful to the defense; Keen must show that the absence of that testimony and evidence actually prejudices his defense. He fails to do so. See United States v. Mills, 641 F.2d 785, 788 (9th Cir. 1981) (explaining that the proof of actual prejudice must be definite not speculative, and holding that the appellant failed to show actual prejudice from the preindictment delay based on missing witnesses where the appellant could not relate what the substance of their testimony would have been). Keen does not identify what the missing witnesses' testimony would have shown if called to testify. Indeed, if Woo and Teagle testified consistent with what they told police just after the incident, their testimony would support the State's theory of the case. They told police that the victim was drunk enough to vomit and that she was losing consciousness. And Keen himself told police that the victim was vomiting and passing out in the vehicle before Keen left. It was essentially undisputed that the victim was intoxicated enough to lose consciousness.

*14 In light of the undisputed evidence in the record, it is far more likely that testimony from Woo and Teagle would have been harmful to Keen, not helpful to him. And it was his burden to show actual prejudice.

Similarly, Johnson's absence was at least as likely to be helpful to Keen, rather than harmful. Keen fails to identify anything to support his speculation that Johnson's testimony could have been helpful to him. And the majority's willingness to assume prejudice, rather than ensure Keen met his burden to show actual prejudice, is particularly alarming when considering Johnson's absence. Under the majority's reasoning, every time an arguably negligent delay in a cold case or a case involving a testing backlog has made it impossible to call the person who collected physical evidence of sexual assault, our ability to imagine that the sexual assault examiner might say something helpful to the defendant would require dismissal.

The majority also makes much of Keen's inability to locate any witnesses from the Chevron who worked on the night of the incident. Majority at 13-14. But neither the majority opinion nor Keen identifies how any witnesses from the Chevron would have benefitted Keen's defense. That the Chevron clerk may have been able to provide some testimony about the victim's level of intoxication is insufficient to show prejudice from the witness's absence because such testimony

likely would have been cumulative. Although the trial court found that Woo, Teagle, Keen, and the victim reported "very different" accounts of the details of the night in question, there appears to be little dispute in the record over the victim's intoxication. Clerk's Papers at 88.

Keen relies on nothing more than speculation that the missing witnesses could provide testimony helpful to his defense. More is required to show actual prejudice. *Mills*, 641 F.2d at 788. Moreover, the absence of these witnesses does not preclude Keen from arguing that the victim was not incapacitated and that any sexual contact between the two of them was consensual. It is far more likely that Keen is better off for not having witnesses offer testimony that is consistent with what they told police shortly after the incident.

Ultimately, the State bears the burden of proof in a criminal trial. Missing evidence and nearly 10-year-old witness memories cut at least equally, if not stronger, against the State, which bears the burden of proving each element of the charge beyond a reasonable doubt. If the State chooses to proceed to trial with little or no corroboration of the victim's account of events, we should not predetermine the credibility of witness testimony; that should remain a matter for the trier of fact. *See State v. Rohrich*, 149 Wn.2d 647, 659, 71 P.3d 638 (2003).

C. Fundamental Conceptions of Justice

The final prong of the test for determining whether preaccusatorial delay warrants dismissal requires us to consider the reasons for the delay and the prejudice identified to determine whether fundamental conceptions of justice would be violated by allowing prosecution. *Oppelt*, 172 Wn.2d at 295. "Fundamental conceptions of justice" is a broad term that does not limit itself to viewing the circumstances only from the perspective of the State or the defendant. The victim should be considered as well. Here, the majority fails to recognize or address the victim's interests in proceeding to trial.

*15 Courts should be especially mindful when performing this balancing in sexual assault and rape cases given the multiple reasons that testing of DNA collection kits has historically been delayed through no fault of the victim. As our State continues its progress toward clearing the backlog of these kits, many cold cases will be revisited years after DNA was collected. Witness availability and memory erosion will inevitably occur, and there will likely be many situations where the person who collected a sexual assault kit is no

longer available to testify. Where a preaccusatorial delay is not the result of deliberate State action, this final balancing must take into account the victim's interests when considering fundamental conceptions of justice. Dismissal based on the mere possibility of prejudice, rather than a showing of actual prejudice, does not comport with fundamental conceptions of justice.

On this record, I would conclude that allowing prosecution in this case would not violate fundamental conceptions of justice. Keen should have his day in court, and the jury should be permitted to weigh the available evidence to determine whether the State has carried its burden to prove beyond a reasonable doubt that Keen committed second degree rape. At the very least, dismissal here was premature because the trial court resorted to dismissal first, rather than allowing the State to continue to locate the witnesses until the time for trial period was about to expire.

I would reverse the trial court's order dismissing the case and remand for the case to continue to trial in due course.

I dissent.

All Citations

Not Reported in Pac. Rptr., 14 Wash.App.2d 1068, 2020 WL 6281525

Footnotes

1 Keen cross-appeals regarding two of the trial court's findings. Because we affirm, we do not address this cross-appeal.

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CERTIFICATION

The undersigned attorney hereby certifies, pursuant to Practice Book § 67-2, that:

- (1) The last known address and email for the prosecutor is: Timothy F. Costello, Esq., Office of the Chief State's Attorney, 300 Corporate Place, Rocky Hill, CT 06067; DCJ, OCSA.Appellate <a href="https://doi.org/10.1007/j.chm.nc.nlm
- (2) The defendant is in custody as a result of this case. This brief was sent to him at:

Mr. Willie McFarland

#128602

Garner Correctional Center

50 Nunnawauk Rd

Newtown, CT 06470

The undersigned also certifies that on June 18, 2024:

- (3) the electronically submitted e-brief and appendix have been delivered electronically to the last known e-mail address of each counsel of record for whom an e-mail address has been provided;
- (4) the electronically submitted e-brief and appendix and the filed paper e-brief and appendix do not contain any names or other personal identifying information that is prohibited from disclosure by rule, statute, court order or case law;
- (5) a copy of the e-brief and appendix have been sent to each counsel of record in compliance with § 62-7, on June 18, 2024,

- two physical copies will be filed with this Court and one copy will be mailed to the defendant at his last known address;
- (6) the e-brief and appendix being filed with the appellate clerk are true copies of the e-brief and appendix that were submitted electronically;
- (7) the e-brief and appendix are filed in compliance with the e-briefing guidelines and no deviations were requested; and
- (8) the e-brief contains 6,470 words as counted by WordPerfect 2021 starting with the introduction and ending with the conclusion, including footnotes;
- (9) the e-brief and appendix comply with all provisions of this rule.

_/s/	
Lisa J. Steele, Esq.	