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9	IN THE C	IDDEME COLUBE
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11	STATE OF ARIZONA	
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13	BETH FAY,	Arizona Supreme Court Case No. CR20-0306-PR
14	Dettioner	
15	Petitioner, v.	Court of Appeals, Division One No. 1 CA-SA 20-0123
16		Maricopa County Superior Court No. CR 2015-005451-001
17	THE HONORABLE DEWAIN D.	No. CR 2015-005451-001
18	FOX, Judge of the SUPERIOR COURT OF THE STATE OF	RPI HANSON'S
	ARIZONA, in and for the County of MARICOPA,	SUPPLEMENTAL BRIEF (RESPONSE TO BRIEF OF
20	Respondent Judge,	ÀRIZONA ATTORNEY GENERAL <i>, AMICUS CURIAE</i>)
21	and {	
22	}}	
23	STATE OF ARIZONA; JORDAN MICHAEL HANSON,	
24	Real Parties in Interest.	
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I. The procedural construct governing criminal appeals does not implicate victim rights.

Restitution orders were entered in this case on April 5 and May 21, 2019. Unaware of those orders and of his right to appeal those orders, Hanson did not file a Notice of Appeal within 20 days of their entry. Rule 31.2(B), Ariz.R.Crim.P. On July 12, 2019–52 days following entry of the last restitution order entered–Hanson timely filed a Notice of Post Conviction Relief. Rule 32.4(B). The State–now acting as *amicus curiae* despite the fact it is also a party to this action–joins Petitioner's claim that victims are entitled to be heard on whether Hanson's failure to timely appeal was his fault. Rule 32.1(f).

Amicus' brief provides much about which there is no disagreement or debate: The rights afforded by the Victim's Bill of Rights ("VBR") as implemented by the Victim Rights Implementation Act ("VRIA") must be preserved, protected and honored; those rights apply throughout the entirety of the criminal case. (Amicus, at 1-2).

Amicus appears to argue that victim's rights must yield to those of a defendant "only when they conflict with a defendant's trial rights." (Amicus, at 2-3, emphasis in original). Thus, it reasons, because a "there is no federal constitutional right to appeal", and because a defendant's "due process rights decreas[e] once a defendant has been convicted", "victim's rights do not have to yield to any due process trial rights belonging to the defendant" in post-conviction proceedings. Ibid. "Any state victims' right to be heard must be honored", it concludes. (Id., at 4).

Trouble is, there exists no victim right "to be heard" on claims raised under Rule 32.1. It is true that victims have a right to be heard when their constitutional rights conflict with those of a defendant-such as when a

defendant seeks to waive his speedy trial right but a victim asserts their own speedy trial right, art. II, §2.1(A)(10) of the Arizona Constitution. But much like a victim's right to a "speedy disposition", *ibid.*, does not grant victims a right "to be heard" on whether an accused may plead not guilty and proceed to trial, the right to a "prompt and final conclusion of the case after the conviction and sentence", *ibid.*, does not grant victims a "right to be heard" on whether a defendant may appeal. Like the right to trial by jury, a criminal defendant's right to appeal is constitutionally guaranteed and may not, under any circumstances, be thwarted by crime victims.

It is clear that, following conviction and sentencing, crime victims lack any right to be heard on whether the defendant may file a Notice of Appeal. So too, pursuant to Rule 32.1(f), whether the failure to file a timely Notice of Appeal was the defendant's fault does not implicate any victim right. Should a court find that such failure was not the defendant's fault, he is placed in the same position he would have been in had the appellate deadline not been missed–a position which, as stated, does not implicate any victim right.

On the other hand, should a court find the failure to timely appeal was the defendant's fault, the defendant may seek higher court review of that decision before proceeding on other claims raisable under Rule 32.1. See, Rule 32.16(a) (authorizing review); State v. Rosales, 205 Ariz. 86 (App.2003) ("request for delayed appeal is not a substantive request for relief, but a procedural gateway to the appellate court"; restricting first Rule 32 petition to a request for delayed appeal does not waive any potential claims arising under any of Rule 32.1's other provisions.).

This procedural construct is deliberately aimed at protecting a defendant's constitutional right of appeal from unintentional, unknowing and unwitting waiver while simultaneously preserving the defendant's due process rights. Nothing within its provisions implicates victim's rights. II. Amicus' argument is unsupported by the law.

At the outset, *Amicus'* contention that a criminal defendant's due process rights "decrease" after conviction is gravely concerning, particularly coming from the State's top law enforcement agency tasked with representing the State "in all capital appeals and post-conviction actions, as well as in federal habeas proceedings and all appeals in felony cases." (*Amicus*, at 1). Its suggested erosion of the Clause's protections because "there exists no federal constitutional right to appeal" is equally disconcerting and should not go unnoticed.

Although not required by the federal Constitution, a state has great discretion an may nonetheless provide defendants with certain appellate rights, so long as the appellate procedures comport with due process. *Martinez v. California*, 528 U.S. 152, 163-64 (2000); *Griffith v. Illinois*, 351 U.S. 12, 17-18 (1956). As explained in *Evitts v. Lucey*, 469 U.S. 387, 393 (1985), "[i]f a State has created appellate courts as an integral part of the system for finally adjudicating the guilt or innocence of a defendant, procedures used in deciding appeals must comport with the demands of the Due Process and Equal Protection Clauses of the Constitution." (internal quotations and citations omitted). Indeed, "the Fourteenth Amendment guarantees a criminal appellant pursuing a first appeal as of right certain minimum safeguards necessary to make that appeal 'adequate and effective'...". *Evitts, supra.*, at 392, quoting *Griffin, supra.*, at 20.

In Arizona, the state constitutional right of appeal guaranteed criminal defendants by article 2, §24 necessarily includes the panoply of federal and state guarantees of due process of law, article 2, §4. The touchstone being fundamental fairness, defendants are entitled to an opportunity be heard at a meaningful time and in a meaningful manner regarding the legal propriety of their conviction(s) and/or sentence(s). See, Matthews v. Eldridge, 424 U.S. 319, 333 (1976)("The fundamental requirement of due process is the opportunity to be heard at a meaningful time and in a meaningful manner."). Where that appeal is prevented through no fault of the convicted individual, the Due Process Clause provides an avenue to remedy the defect. See, e.g., Ray v. Gonzales, 439 F.3d 582 (9thCir.2006)(where alien is prevented from filing an appeal due to counsel's error, court will find denial of due process if plausible grounds for relief on underlying claim can be demonstrated).

Amicus' contentions that a defendant's due process rights are "decreased" or eroded in the appellate and post-conviction process finds no basis in the law.

With this in mind, we turn to *Amicus'* next contention that "victim's rights do not have to yield to any due process trial rights belonging to the defendant." This too is incorrect, for at least two reasons: First, it is clear that "when the defendant's constitutional right to due process conflicts with the Victim's Bill of Rights in a direct manner..., then due process is the superior right. This is so because due process is the foundation of our system of laws, having been first provided by the Magna Carta and given to us by our founders in the United States Constitution. When there is a conflict, the due process clause of the U.S. Constitution prevails over a

provision of a state constitution by virtue of the Supremacy Clause...". State ex rel Romley v. Superior Court, 172 Ariz. 232, 236 (1992). Thus, contrary to Amicus' stance, the federal due process right-whether attendant to trial or post-conviction proceedings-is always superior to a crime victim's state constitutional rights.

Second, and more to the point here, although §2.1(A)(11) of the VBR facially grants victims a "right" to have all rules of criminal procedure protect victims, this Court narrowly construed that provision to "deal[] only with procedural rules pertaining to victims." Slayton v. Shumway, 166 Ariz. 87, 92 (1990)(emphasis added). Claims brought pursuant to Rule 32.1's subsections are simply not procedural rules "pertaining to victims." Rather, claims brought pursuant to subsections (a) through (h), excluding (f), are purely claims challenging the legal propriety of the defendant's conviction and sentence. Subsection (f) presents the sole question of whether a defendant's failure to timely appeal was his fault; there simply exists no "right to be heard", unique and peculiar to crime victims, on that subject.

Ignoring this, *Amicus* conflates the issue currently before this Court. The issue is whether the VBR grants victims a right to be heard on whether failure to timely appeal *was the defendant's fault*. What *Amicus* (and Petitioner) really argue is that victims possess a right "to be heard" on whether a defendant should be afforded his constitutional right of appeal. The distinction is subtle, perhaps, but important. The former involves a factual inquiry concerning fault, embedded within a procedural rule not pertaining to victims. *Slayton*, *supra*.

The latter pits a defendant's constitutional right of appeal against a victim's right under §2.1(A)(10)-a circumstance ostensibly, under Amicus'

view, requiring the balancing of competing rights. As such, like Petitioner, Amicus tries mightily to concoct a "right to be heard" and thus to create "conflicting" rights between Hanson and the victim. Creative as it is, Amicus contends: 1) "the victim has a state constitutional right to be heard regarding the impact a delayed appeal will have on the victim's right to a prompt and final conclusion of the case after conviction and sentence"; and 2) Rule 39(b)(7)(F), along with its companion statute A.R.S. §13- $||4437(E)^{1}$, provides the right to be heard on whether a delayed appeal should be granted because it constitutes a "criminal proceeding involving restitution." (Amicus, at 5, 7).

Neither argument was presented to the superior court or court of appeals on special action; both are therefore waived. See Paloma Inv. Ltd. Partnership v. Jenkins, 194 Ariz. 133, 137 ¶17 (App.1998) ("New arguments may not be raised for the first time on appeal."); Rand v. Porsche Fin. Servs., 216 Ariz. 424, 434 n. 8, ¶39 (App. 2007)(noting that arguments not raised in the trial court are waived on appeal); Rigoli v. 44 Monroe Mktg., LLC, 236 Ariz. 112, 120 ¶28 (App.2014) ("Issue and arguments raised for the first time on appeal are untimely and usually deemed waived."); State v. Mills, 242 Ariz. 33, 39 ¶18 (App.2017) ("We do not address an argument made for the first time on appeal."); State v. Flores, 160 Ariz. 235, 238 (App.1998) (same). Moreover, this Court bases its opinions "solely on legal issues advanced by the parties themselves", not on those advanced by amicus curiae. See, Ruiz v. Hull, 191 Ariz. 441, 446 ¶15 (1998); State v. Glassel, 233 Ariz. 353, 355 ¶12 (2013). This notwithstanding, Amicus' stance lacks merit.

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²⁶ ¹ Amicus mis-identifies this statue as "A.R.S. §1337(E)", which does not exist. (Amicus, at 7).

A. Right to "Prompt and Final Conclusion":

Crime victims have standing to seek specific orders from the court. "For victims, the subject matter of such request is limited and must be directed to 'enforc[ing] any right or to challeng[ing] an order denying any right guaranteed to victims'." State ex rel. Montgomery v. Padilla, 238 Ariz. 560, 566 ¶22 (App.2015), quoting A.R.S. §13-4437(A). Aside from its non-literal commentary asserting the existence of a victim's right "to lodge a written pleading regarding a defendant's request to [sic. for] a delayed appeal about restitution", (Amicus Brief, at 7), Amicus points to no such right existing within the VBR, VRIA or Rule 39 because none exists.

Amicus' reliance on §2.1(A)(10) of the VBR as providing a "right to be heard" on a Rule 32.1(f) claim is unavailing. The constitutional provision provides victims a right "[t]o a speedy trial or disposition and prompt and final conclusion of the case after the conviction and sentence." Arizona has recognized that such right is not one "unique and peculiar" to victims. See, State v. Reed, 248 Ariz. 72, \P 21-22 (2020) (discerning subsections 1-9 and 12 of the VBR create rights "unique and peculiar" to victims). Not only is the provision inapplicable to the Rule 32.1(f) question, but Arizona has rejected the notion that the right afforded in §2.1(A)(10) trumps a defendant's constitutional right of appeal, or, when such appeal cannot be had, prohibits delay caused by the grant of a new trial when justice so requires. Were Amicus' stance adopted, this right would authorize crime victims "to be heard" to object to every Notice of Appeal filed by defendants in every criminal case, whether timely brought or not; it would similarly authorize victims to "be heard" whenever the possibility of a new trial arises-whether before a trial or appellate court.

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State v. Sahagun-Llamas, 248 Ariz. 120 (App.2020)² demonstrates the flaw in Amicus' stance. There the defendant absconded during his trial, was convicted in absentia and arrested some thirteen years later. Following sentencing, it was discovered that a trial transcript was missing; the record could not be reconstructed for appeal.

The state contended the defendant was at fault for the missing record; had he not absconded and timely appealed, fresher memories would have permitted reconstruction of the record, it said. By absconding, the defendant "forfeited his right to a full record on appeal." 248 Ariz. 120, ¶27. The court disagreed, finding the defendant "received neither actual nor constructive notice that his flight could affect his right to an appellate record" and thus, "he could not possibly have knowingly and intelligently waived his appellate rights by absconding." *Id.*, at ¶29.

The state next contended "a new trial would violate the constitutional rights of the victims, in particular the right to a 'prompt and final conclusion of the case after the conviction and sentence.' Ariz.Const. art. II, §2.1(A)(10)." Id., at ¶30. Rejecting that claim, the Court said:

Some delay is inevitable any time we grant a new trial. Further, like the victim's right to finality, the defendant's right to appeal is expressly protected in the Arizona Constitution. See State ex rel. Romley v. Superior Court, 172 Ariz. 232, 240-41, 836 P.2d 445, 453-54 (App.1992) (balancing defendant's right to due process against victim's constitutional rights). The state has failed to offer any criteria by which we could harmonize or balance those interests here.

The court vacated the convictions and sentences and ordered a new trial.

The message gleaned from Sahagun-Llamas and State ex rel. Romley v. Superior Court is that occasionally, "the Victim's Bill of Rights must yield to

² Review denied May 27, 2020.

1 the federal and state constitutions' mandates of due process of law...". State ex rel Romley, 172 Ariz., at 240-241. A defendant's right of appeal, or the grant of a new trial comprise two such occurrences.

B. Neither Rule 39 nor the VRIA grants victims a "right to be heard" on claims raised under Rule 32.1(f):

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Rule 32.9 grants only the State an opportunity to respond to claims brought pursuant to Rule 32.1. A crime victim's rights "to be heard" are expressly set forth in Rule 39(b)(7). Rule 39(b)(7)(F) grants crime victims a right to be heard "at any criminal proceeding involving... restitution." (Amicus, at 7). A.R.S. §13-4437(E) states essentially the same. (Amicus, at 7).

However, as this Court "explained in Brown3... because [§2.1(A)(10)] 'neither creates a right nor defines a right peculiar and unique to victims'", the provision cannot serve as a source of authority for the legislature to usurp this court's rulemaking authority. Reed, at ¶23. The VRIA demonstrates the legislature has not, under the auspices of defining and implementing §2.1(A)(10), even attempted to usurp Rule 32.9 or Rule 39(b)(7) by granting victims a right to be heard on claims brought under Rule 32.1-likely because Rule 32.1 is not a procedural rule "pertaining to victims". Slayton v. Shumway, supra. The rights provided victims in A.R.S. \$13-4437(E) does not alter that fact, since a Rule 32.1(f) claim is *not* a proceeding to determine the amount of restitution [owed] pursuant to §13-804" regardless of the subject matter of the anticipated appeal.

Expanding on a victim's non-existent "right to be heard" concerning a claim brought pursuant to Rule 32.1(f), Amicus contends that "if a court refused to hear a victim's views on granting an untimely appeal, the victim

³ State ex rel. Napolitano v. Brown, 194 Ariz. 340, 343 ¶¶12-13 (1999).

could request the court to reexamine its ruling under A.R.S. §13-4436(A)." (Amicus Brief, at 6). This too is incorrect; the subject matter of Rule 32.1(f)'s inquiry is outside the scope of enforcing any particularized victim right. State ex rel. Montgomery v. Padilla, supra.

Quite obviously, *Amicus'* contention regarding a victim's "ability to lodge a written pleading regarding a defendant's request [for] delayed appeal" is lawyer-speak for a professed victim "right" to plead defenses to the claim that failure to timely appeal was not the defendant's fault-which is precisely what Petitioner did here. But *State v. Lamberton* unambiguously recognized: "[U]nder the rules for post-conviction relief proceedings," crime victims are not parties to the action and thus, "neither the VBR nor the VRIA gives victims a right to control the proceedings, to plead defenses, or to examine or cross-examine witnesses; the VBR and the VRIA give victims the right to participate and be notified of certain criminal proceedings. This is not the same as making victims 'parties'." 183 Ariz. 47, 49 (1995) (emphasis added).

So, no. Victims do not possess a right to "lodge a written pleading" asserting defenses to the claim that the defendant's failure to timely appeal was no fault of his own; only the State may plead such defenses.

III. CONCLUSION

At bottom, like Petitioner, *Amicus* baldly declares existence of an unwritten "right to be heard" concerning a rule of criminal procedure which on its face does not pertain to victims. *Slayton v. Shumway, supra*. Because crime victims lack any right to a particular outcome in a criminal case, the VBR, VRIA and court rules are intentionally silent as to any victim "right to be heard" concerning: whether a defendant's conviction or

sentence violated the state or federal constitution, Rule 32.1(a); whether a defendant received ineffective assistance of counsel during any criminal proceeding, Rule 32.1(a); whether the court possessed subject matter jurisdiction over the case, Rule 32.1(b); whether the sentence imposed was authorized by law, Rule 32.1(c); whether the defendant is in custody after his sentence has expired, Rule 32.1(d); whether there exists newly discovered material facts which probably would have changed the judgment or sentence, Rule 32.1(e); whether there has been a significant change in the law that, if applied to the case, would probably overturn the defendant's judgment or sentence, Rule 32.1(g); or whether the defendant has demonstrated by clear and convincing evidence that no reasonable fact finder would find the defendant guilty beyond a reasonable doubt or would find him eligible for the death penalty, Rule 32.1(h).

So too, Rule 32.1(f) is a procedural rule which implicates a defendant's constitutional right "to appeal in all cases"—"the manner in which the right may be exercised is subject to control through the use of procedural rules." *Reed*, 248 Ariz., at ¶14. The rule requires a showing that the failure to timely file a notice of appeal was not the defendant's fault. As one not pertaining to victims, the rule neither implicates nor affects rights unique and specific to victims. No amount of wishful thinking or creative lawyering alters that fact, nor can a "right to be heard" on the subject be created where, as here, no such right exists within the VBR. *Knapp v. Martone*, 170 Ariz. 237, 239 (1992) (emphasizing "Arizona courts must follow and apply the plain language of [the VBR]").